

# PUBLIC ADMINISTRATION AND INTERNATIONAL RELATIONS

## MTEF 2010/11-2012/13 SECTOR REPORT

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#### **EXECUTIVE SUMMARY**

The Public Administration and International Relations Sector comprise eight Ministries/Sub-sectors. These are Public Service Commission of Kenya, Office of the Prime Minister, Ministry of State for Public Service, Office of the Deputy Prime Minister and Ministry for Finance, The Presidency and Cabinet Affairs Office, Office of the Prime Minister and Ministry of Planning, National Development and Vision 2030, State House and the Ministry of Foreign Affairs. The sector hosts 17 Semi-Autonomous Government Agencies of which Central Bank, Insurance Regulatory Authority, Kenya Institute of Public Policy Research and Analysis and Kenya National Bureau of Statistics do not draw resources from the sector. The sector allocated its resources among 17 programmes.

The sector's budgets were partly implemented within Economic Recovery Strategy and Vision 2030 framework and remarkable progress made. Some of the key achievements attained include rapid increase in tax revenue from Kshs.373 billion in 2006/07 to Kshs.487.9 billion in 2008/09. Other achievements include the creation and operationalization of the National Integrated Monitoring and Evaluation System, institutionalization of Results Based Management, development and operationalization of Kenya Vision 2030, opening of foreign missions in South Korea, Spain, Brazil, Thailand, Ireland and Libya. The sector also facilitated the refurbishment of mission properties in Windhoek, New York, Washington, London, Kinshasha, Paris, Rome and Kampala. In addition, the Government purchased chanceries in Brussels, Beijing and Tokyo while the latter two included ambassador's residence. The Task Force on the delineation of Kenya's Outer Continental Shelf also concluded its report and submitted to the UN for consideration. Time taken to recruit new staff was also reduced from 8 to 6 months for new entrants while processing of promotions for those in post was reduced from 5 to 4 months upon receipt of the indent.

The sector further facilitated implementation of poverty alleviation programmes in the country key among them being the Community Development Trust Fund (CDTF), Central Kenya Dry Area Project (covering Nyeri, Maragwa, Kirinyaga, Thika and Nyandarua Districts) and the South Nyanza Integrated Community Development Project. These projects focused on improving the welfare of residents of the project areas through enhancement of food security, provision water, and health and sanitation services.

During 2006/07, the sector's combined resource allocations stood at Ksh 60,230.3 million, Ksh 95,354.8 million, and Ksh 61,697.1 million for 2006/07, 2007/08 and 2008/09 respectively. Actual combined development and recurrent expenditures for the same period stood at Ksh 53,952.2 million Ksh 88,980.97 million and Ksh 53,398.2 million for 2006/07, 2007/08 and 2008/09 respectively.

Recurrent allocations for the period increased gradually from Kshs.22,575.7 million in 2006/07 to reach Kshs.28,919.9 million in 2008/09. Actual expenditures also increased gradually from Kshs.19,118.06 million in 2006/07 to reach Kshs.27,478.6 million in 2008/09. Recurrent expenditures thus fell within budgeted allocations. Inability to absorb all recurrent resources was blamed on the failure to pay some anticipated commitments, (implementation of succession management plan – Ministry of Finance), austerity measures in place as well as the occasioned failure of the IFMIS programme.

On the development Vote, allocations fluctuated and rose from Kshs.37,654.596 million in 2006/07 to reach Kshs.65,989.7 million in 2007/08 but later fell to Kshs.32,772.2 million. Actual development expenditures also fluctuated and fell with allocated provisions. Lengthy procurement procedures, post election violence of 2008 and late approval of the Revised Budget in 2007/08 and 2008/09 contributed to low absorption of development funds, among other factors.

While executing its budget, the sector incurred pending bills due to lack of liquidity and non provision. Total pending bills fluctuated over the period and ranged from Kshs.192.64 million in 2007/08 to Kshs.1,701.08 million in 2008/09. Liquidity related bills shot from Kshs.158.3 million in 2006/07 to reach Kshs.463.78 million in 2008/09 while bills arising from non provision declined from Kshs.102 million in 2006/07 to Kshs.12 million in 2008/09. An enormous development bill of Kshs.1,150 million was incurred in 2008/09 and arose from a court award in favour of Inspection Control Services and Computer Applications Limited against Ministry of Finance and this had not been anticipated.

During 2010/11, 2011/12 and 2012/13, the sector's recurrent resource requirements are projected at Ksh 47,649.65 million and Kshs.55,398.6million, and Ksh55,398 million respectively. Development resource requirements for the sector are projected at Kshs.57,238.8 in 2010/11 and are expected decline over the 3-year period as major commitments get cleared. Out of the projected resource requirements, SAGAs in the sector are projected to receive Kshs.34,615 million which is projected to rise to Kshs.38,841 million by 2012/13.

While executing its budget during 2006/07 – 2008/09, the sector encountered some challenges. Some of them include inadequate resource allocation, expansion of services without corresponding expansion in the sector ceiling, weak monitoring and evaluation of ongoing programmes, volatile exchange rates, low absorption of development funds and slow uptake of Public Service Reforms. The sector will however endeavour to overcome these constraints and appropriate strategies will be made to address them.

New issues also emerged in the execution of the sector budget. Some of the issues which emerged and which require the sectors intervention include harmonization of Kenya's policies with those of the East African Community and other regional trading blocks in view of the creation of East African Community Common Market Protocol and the would be coming Economic Partnership Agreements. From the resources expected, it is emerging that it is hard to accommodate flagship projects within the ceiling. Mandatory expenditures falling within the sector are enormous take most of the resources leaving little for other programmes. Considerations should therefore be made to expand the sector veiling to accommodate these priority needs.

In view of the foregoing constraints the sector recommends that:

- Mandatory expenditures like CDF and others falling within sector should be funded outside the ceiling to allow funding of other priority projects /programmes;
- Monitoring of the budget should be stepped up to ensure productivity of resources allocated;
- IFMIS programme should be upgraded to facilitate absorption of allocated resources;
- The sector ceiling should be expanded to commensurate with expanding service delivery;
- Adequate resources should be allocated for construction of chanceries abroad as this will have a long term saving effect on the sector.
- The sector should continue to promote Results Based Management
- Public private Partnership should be fast tracked in the sector.

#### **CHAPTER ONE**

#### 1. Introduction

#### 1.1.1 Background

The Public Administration and International Relations Sector is one of the ten sectors of the MTEF. It comprises the Presidency and Cabinet Affairs Office, State House, Office of the Prime Minister, Office of the Prime Minister and Ministry of State for Planning, National Development and Vision 2030, Ministry of State for Public Service, Office of the Deputy Prime Minister and Ministry of Finance, Ministry of Foreign Affairs and the Public Service Commission of Kenya. The role of the sector cuts across ministries/Departments and aims at enhancing the organization, coordination of Government business, planning, budgeting as well as human resource management in the Public Service. The sector also manages Kenya's foreign relations with other countries and international organizations.

The sector hosts key Government Ministries/Departments such as the Presidency and Cabinet Affairs Office and Office of the Prime Minister which are key in the provision of leadership and policy direction as well as coordination and implementation of Government policy for the attainment of national goals and objectives. The Deputy Prime Minister's and Ministry of Finance, Public Service Commission of Kenya and the Ministry of State for Public Service, mobilize both financial and human resources for the execution of Government programmes and projects while the Office of the Prime Minister and Ministry of Planning, National Development and Vision 2030 coordinates planning in all other sectors of the Government. The Ministry of Foreign Affairs links other Ministries /Departments with sources of credit and facilitates the sector and entire Government to enter into and enforce international conventions/ agreements for national development. This is critical as it shpes Kenya's image globally

The MTEF budget for 2010/11 – 2012/13 is the second since the launch of Kenya Vision 2030 and will play a critical role in financing flagship projects identified in the Vision 2030 and its first Medium Term Plan 2008-2012. The sector will thus ensure that adequate resources are set aside to fund priority projects identified for 2010/11 and the subsequent years to attain the set goals besides other policies in force. The sector has identified 17 Programmes, which are aligned to the Kenya Vision 2030 and its first Medium Term Plan (MTP) 2008 – 2012, for implementation during the MTEF period 2010/11 – 2012/13.

#### 1.1.2 Objectives of the Sector report

The objective of this report is to:

- Provide an overview of its performance over 2006/07 2008/09
- Analyze utilization of allocated resources for the past 3 year period and relate them with the achieved outputs
- Analyze trends of both recurrent and development expenditures for the previous 3
   year rolling MTEF period and make appropriate recommendations
- Review stock of pending bills and advice on ways of managing them
- Highlight the sector's priorities during the coming 3 year MTEF budget period by Programme and Sub Programme
- Highlight the sector's resource requirements by Programme, Sub Programme and by Economic Classification
- Express the sector resource requirements
- Inform resource allocation for the coming MTEF period
- Highlight emerging issues and challenges

#### **1.1.3** Structure of the report

This sector report is divided into seven chapters as follows:

Chapter 1: Provides a background of the sector, its Vision, Mission, strategic objectives, sub sector mandates as well as autonomous and semi autonomous Government agencies in the sector. It also outlines the stakeholders and their roles in the execution of the sector budget.

Chapter 2: Highlights the performance of the sector during 2006/07 - 2008/09 by programme and sub programme, and further analyzes expenditures of development and recurrent resources allocated relative to the pre- set performance indicators.

Chapter 3: Highlights the sector priorities for 2010/11 - 2012/13 MTEF period by programme, sub programme and their resource requirements for both development and recurrent.

Chapter 4: Highlights the sector linkages with the rest of the sectors

Chapter 5: Highlights emerging issues identified and challenges faced in the execution of the past budgets in the previous MTEF period.

Chapter 6: Documents major issues noted in the execution of the budget

Chapter 7: Provides recommendations and the way forward in executing future budgets

#### 1.2 Sector Vision and Mission

#### 1.2.1 Vision Statement

A leading sector in public policy formulation, implementation, coordination, supervision and prudent resource management

#### 1.2.2 Mission Statement

To provide policy and leadership direction in resource mobilization, and the management of foreign relations for effective implementation of public programmes for national development

#### 1.3 Strategic Objectives of the Sector

The strategic objectives of the Public Administration and International Relations Sector are to:

- Provide policy, strategic leadership and direction for socio-economic development
- Protect Kenya's sovereignty and integrity, project its positive image and exert its influence in the regional and international arena for national socio-economic development.
- Facilitate creation of Government structures and institutional frameworks for optimal public service delivery and response to Kenyan needs.

- Strengthen public policy formulation, planning, coordination, implementation, monitoring and evaluation.
- Promote prudent economic, fiscal and monetary policies for macroeconomic stability, sound management of public resources, sustainable growth and conducive business environment.
- Mainstream and coordinate implementation Kenya Vision 2030,
   Millennium Development Goals and other public policies in force for the realization of national goals.
- Ensure continuous recruitment, development and retention of human resources and application of best practices in the management of the public service for improved performance
- Promote good governance and transparency and accountability in the Public Service.

#### 1.4 Sub sectors and their mandates

The Public Administration and International Relations Sector have eight (8) sub sectors (Ministries/Department) whose mandates are as follows:

#### 1.4.1 The Presidency and Cabinet Affairs Office

Organization and facilitation of Government business

#### 1.4.2 Ministry of State for Public Service

To provide strategic leadership and guidance to the Public Service on human resource management and development

#### 1.4.3 Ministry of Foreign Affairs

Development, articulation and implementation of Kenya's Foreign Policy.

## 1.4.4 Office of the Prime Minister and Ministry of Planning, National Development and Vision 2030

To facilitate and coordinate the national development planning process, coordinate implementation of Kenya Vision 2030 and to provide leadership in the implementation of sound economic policies.

#### 1.4.5 The Public Service Commission of Kenya

To appoint persons to hold public offices in the public service and local authorities, setting and enforcement of ethical standards as well as exercise of disciplinary control over persons holding or acting in those offices including power to power remove those persons from office.

#### 1.4.6 State House

Maintenance and management of all State Houses and lodges for purpose of providing an enabling environment for the Presidency to conduct state functions

#### 1.4.7 Office of the Deputy Prime Minister and Ministry of Finance

Development of economic, fiscal and monetary policies and coordination of Government financial operations

#### 1.4.8 The Office of the Prime Minister

Coordinate and supervise the execution of the functions and affairs of the Government of Kenya.

## 1.5 **Semi Autonomous Government Agencies** (SAGAS)

The SAGAS in the Public Administration and International Relations Sector are outlined in the following matrix per sub sector.

	Sub-Sector	Name of Autonomous/Semi-Autonomous Government Agencies			
1	Office of the Prime	Kenya National Bureau of Statistics(KNBS)*			
	Minister and Ministry of Planning	Kenya Institute of Public Policy Research and Analysis(KIPPRA)*			
	, National	Community Development Trust Fund (CDTF)			
	Development and	Poverty Eradication Commission			
	Vision 2030	New Partnership for Africa's Development (NEPAD) Secretariat			
	V 151011 2030	Constituency Development Fund (CDF) Board			
		Vision 2030 Delivery Secretariat			
		National Coordinating Agency for Population and Development			
		(NCAPD)			
2	Ministry of State for	Kenya Institute of Administration			
	Public Service				
3.	Office of the Deputy	Insurance Regulatory Authority*			
	Prime Minister and	Capital Markets Authority (CMA)			
	Ministry of Finance	Central Bank of Kenya*			
		Kenya Revenue Authority (KRA)			
		Kenya institute of supplies management			
		Kenya Investment Authority			
		Public Procurement and Oversight Authority (PPOA).			
		Privatization Commission			

<sup>\*</sup>SAGAS do not receive budgetary allocations from the sector.

### 1.6 Role of Stakeholders

	Stakeholder	Interest in MTEF Budget	Outcome/Output
1	Sub Sector Ministries	<ul> <li>Provision of policy direction</li> <li>Allocation of adequate resources for implementing Vision 2030</li> </ul>	Improved service delivery
		and flagship projects, and others in the MTP	

2	Public	Provision of quality services     Value for all acted recovered.	Services responsive to public needs.
		Value for allocated resources	
		Formulation and	
		implementation of policies responsive to their needs	
3	State corporations	Allocation of adequate	Improved service
		resources to implement their plans	delivery
		<ul> <li>Provision of policy guidance</li> </ul>	
		in the conduct of their affairs	
4	Development partners	Value for allocated resources	Improved accountability
5	Parliament	Open and participatory budget	• Transparent budget.
		formulation process.	<ul> <li>Reduced resource</li> </ul>
		Oversight over budget	wastage
		expending.	Equitable resource    Total land   Tota
		Appropriation approval	distribution
		Improvement in National economic policy management	• Stable macro- economic environment
		economic poncy management	CHVITOHIHCHT
6	Private sector	• Timely payment for goods and	Better service delivery
•		services supplied	• Conducive and
		• Conducive business environment and infrastructure	competitive business environment
		<ul> <li>Open business transactions</li> </ul>	<ul> <li>Enhanced private sector</li> </ul>
		<ul> <li>Enhanced public private</li> </ul>	participation in public
		partnership	affairs
		Improvement in National	• Stable macro- economic
		economic policy management	environment
7	Trade Unions	Resource allocation for	• Enhanced morale and
		enhanced workers welfare	productivity
		National economic policy	• Stable macro- economic
		management	environment

### **Chapter Two**

## PERFORMANCE AND ACHIEVEMENTS FOR THE SECTOR DURING THE PERIOD 2006/07 - 2008/09

#### 2.0 Introduction

The sector's strategic objectives and targets during the review period were anchored on the Economic Recovery Strategy for Wealth and Employment Creation (ERS) 2003-2007 and its successor, the Kenya Vision 2030 and its first Medium Term Plan 2008-2012. The ERS focused on ensuring growth and macro-economic stability, restoration of infrastructure, strengthening governance and poverty alleviation. Its key targets were to:

- Maintain revenues at above 21% of GDP through revenue enhancing reforms;
- Enhance productivity of the public service through efficient and effective management.
- Ensure prudent management, control and accounting of public funds;
- Recruit, develop and retain highly motivated, efficient and productive Public Servants
- Strengthen national policy formulation and implementation process;
- Ensure harmonious government workings, improved coordination and information sharing between ministries and removal of bottlenecks in the provision of public services;
- Operationalize Monitoring and Evaluation Framework to track the implementation of the ERS and Vision 2030;
- Promote regional integration and international cooperation.

Remarkable progress was realized with the following being achievements of the targets set.

- Revenue increment from Kshs. 373.0 billion in 2006/07 to Kshs. 487.9 billion in 2008/09 mainly due to tax reforms
- Deepening of Public Service Reforms- (Results Based Management (Performance Contracting, strategic planning), ministerial rationalization)

- Operationalization of National Integrated Monitoring and Evaluation System (NIMES)
- Development and operationalization of Kenya Vision 2030
- Development of the Handbook of National Reporting Indicators for the first Medium Term Plan 2008-2012 and Vision 2030.
- Strenthenning of kenya's diplomatic presence abroad. (Six new missions opened in South Korea, Spain, Brazil, Thailand, Ireland, and Libya)
- Initiation and operationalization of the 24 hour economy
- Development and enactment of the Public Financial Management Act.

#### 2.1 Performance of Key Sector Programmes

The sector continued to implement key programmes whose performance is as follows:

#### 2.1.1 The Community Development Programme

The Community Development Trust Fund (CDTF), a joint EU/GOK programme completed 273 projects at the cost of Kshs 866 million by December 2006. Other 179 projects worth Kshs 599,196,000 were commenced in January 2007 under phase three of the project. 24 others were completed while the balance will be completed by the end of 2009/10.

## **2.1.2** Community Development for Environmental Management Programme (CDEMP)

This 4 year CDEMP project empowers communities to mainstream environment and poverty reduction in the development process. It launched 25 projects that are currently on-going and by the end of 2008/09, Kshs 310,092,751.90 had been disbursed to projects.

## 2.1.3 Central Kenya Dry Area Smallholders and Community Services Project (CKDAP):

This GOK/IFAD funded project operates in Nyeri, Maragua, Kirinyaga, Thika and Nyandarua Districts and focuses on the vulnerable households in the designated dry marginal areas of the districts. It aims at reducing poverty and vulnerability to disease and hunger among households at risk of constant hunger and malnutrition, lacking basic facilities in health, safe drinking water and income earning opportunities.

#### 2.1.4 Millennium Development Goals (MDGs) Initiatives

The project seeks to mainstream the MDGs into the National Planning and Budgeting process and since its inception, it has initiated (Quick wins) projects in 26 Millennium Districts through the UNDP project cost at 2.8 million Euros with priority being given to small projects in education, water, agriculture, health and women and children.

#### 2.1.5 Southern Nyanza Integrated Community Development Project (SNCDP)

The SNCDP is an IFAD/BSF/GOK and Local community funded project and covers selected areas in six priority divisions of Southern Nyanza namely: Kobama Division - Homa Bay District; Masaba – Kuria District, Karungu – Migori District; Nyamusi – Nyamira District, West Karachuonyo – Rachuonyo District and Central Division - Suba District. The project works with communities in 54 planning areas and serves a population of about 250,000 people. The project components include community empowerment, primary health care, domestic water supply, agriculture and livestock development and rural finance. Some of the project achievements include construction of office blocks and health facilities, capacity building for both the public service staff and the community, construction of water harvesting and supply facilities and distribution of high yield livestock breeds and crops. By end of the financial year 2008/09, the project had disbursed 67% of the total loan amount.

#### 2.1.6 The Output Based Reproductive Health project

The Output Based Reproductive Health project is a pilot funded by the German Government through *KfW* at a cost of Ksh. 600 million over three years and has accessed maternal health and gender violence services to 40,000 poor women in Kisumu, Kiambu, Kitui Districts and Viwandani and Korogocho slums of Nairobi through subsidized vouchers.

#### 2.1. 7 Eradication of Corruption in the Public Service.

The Public Officers were sensitized on the Public Officers Ethics Act, 2003 while compliance with Wealth Declaration was enforced as per the Act. The Human Resource Audit function in the public service was further strengthened through appointment of human resource auditors and development of the human resource audit manual.

#### 2.1.8 Financial Management Reforms

The sector implemented Public Financial Management Reforms notable among them being the Integrated Financial Management Information System (IFMIS) that now covers 46 Ministries. The Performance Based Budgeting (PBB) was introduced and entrenched in the budget process while the Government Financial Management Act was enacted besides preparing a draft bill on Public Financial Administration.

#### 2.1.10 Construction of Prefab Offices for District Development Officers (DDOs)

During 2006/7- 2008/09 period, 6 prefab offices for district development offices in Butere, Thika, Koibatek, Manga, Turkana North and Loitoktok were commenced. These works were however undermined by under-funding, inflation, land acquisition constraints as well as cash flow problems.

#### 2.1.11 Promotion and Safeguarding of Kenya's Interests Abroad

In the endeavor to boost economic and other ties with other countries, the country stepped up effort in transforming regional economic blocks -EAC and COMESA- to meet future challenges in addition to strengthening strategic ties with traditional markets and sources of capital in the emerging economies in Western and Eastern Europe, Asia, Middle East and Latin America. Consequently, six new missions were opened in Libya, Kuwait, Spain, Ireland, Brazil and Korea. The Government also purchased a Chancery building in Brussels while ambassadors' residences were purchased in Tokyo and Beijing. Construction of Chanceries and High Commissioners Residences in Dar es Salaam, Islamabad and Abuja were commenced. Refurbishment of Government owned properties in Windhoek, New York, Washington, London, Kinshasa, Lusaka, Paris, Brussels, Beijing, Rome, Kampala, and The Hague were also commenced.

#### 2.1.12. Human Resource Management and Development

The sector made progress in transforming the previous Personnel function to Human Resource function and released guidelines on the same. The sector also embraced a paradigm shift to demand based training to address the emerging training needs. In addition, a strategy was developed to address stagnation in all Ministries/ Departments. A high fliers scheme to reward exemplary performance and development of a pay policy for the Public Service was also commenced. The pay policy aims at providing a harmonized and unified framework for determining pay and eradicating discrepancies across the entire service.

#### 2.1.13 Policy Coordination and Support Services

The sector coordinated various Presidential Commissions of Inquiry/ Tribunals/ Task forces appointed from time to time. Key among the Commissions/ Taskforces/ Tribunal were the Kriegler, Waki, and Kiruki Commissions of Inquiry and the Special Action Committee on the alleged harassment and discrimination of the Muslims. Other Task Forces whose works were completed over the period includes the Task Force on Delineation of Kenya's Outer Continental Shelf. The reports of these commissions have been submitted to the government and are being implemented by the various arms of the Government.

#### 2.1.14 Public Sector Reforms and Development

Performance contracting was institutionalized in Public Service and extended to cover Local Authorities, Tertiary Institutions as well as State Corporations besides ministries. This initiative improved Public Service delivery and profitability of state corporations leading to UN recognition and award. Rapid Results Initiative and Transformative Leadership were also introduced and cascaded to the provincial and district levels and their implementation is still in progress.

#### 2.1.15 Streamlining Recruitment and Selection Processes

The sector over 2006/07 - 2008/09 facilitated the recruitment and promotions of 12,690 officers of whom 6,246 were new entrants. Selection and Recruitment was also automated through online advertisements and release of results on PSC's website. Time taken in processing recruitment indents and promotions was also reduced from eight and six months respectively to five and four months, for non-serving and serving officers from the time of receiving the indent.

#### 2.4 Key Sector Performance Indicators

Table 2 shows the sector's programmes, outputs/outcomes and their performance indicators.

**Table 2: Summary of Programme Outputs and Performance Indicators** 

Sub Programme	Outputs/ Outcomes	Key Performance Indicators
State houses and lodges	Refurbished State houses	No of state houses rehabilitated
infrastructure development.	and lodges in Nairobi,	
	Mombasa, Nakuru and	
	Sagana, Kakamega, lodges;	No of state lodges rehabilitated
	Improved working	State of working environment
	environment	
Drasidantial madia	Immuoved aavana aa avality	Lavel and quality of the navy coverage
Presidential media	Improved coverage quality	Level and quality of the news coverage
coverage		Type of news gathering acquired
	Satellite news gathering	Type of news gamering acquired
	equipment procured	
Mainstreaming cross	embraced positive behavior	Dissemination workshops on HIV/AIDS
cutting issues	change in work places;	;
	Survey reports on Drugs and	Baseline survey on Drug and Substance
	Substance abuse	Abuse carried out.
Recruitment, Selection &	12,690 officers Recruited	No, type and cadre of public servants
Exit		recruited and exiting service
Human Resource Audit	Human Resource audit	No of Human resource audits done
	reports	
	Improved compliance on	Level of compliance in delegated powers
E	delegated powers	NTCC
Exams & Occupational	Improved proficiency	No. officers sitting and passing the
Tests	among public officers	exams
		Performance levels
		1 criorinance levels
	Reviewed syllabi for	Reviewed syllabi in use.
	administrative and clerical	
	officers proficiency	
	examinations.	
Sub Programme	Outputs/ Outcomes	Key Performance Indicators

Ethics and Integrity in the	Improved awareness on the	Level of awareness on the Public
Public Service Public Officers Ethics;		Officers Ethics Act among public
		Servants
		Level of compliance to Public Officers
D' ( ' ( D) '	70 1 DIDC	Ethics Act
District Planning	59 operational DIDCs	No, location and status of
	created	operationalized DIDCs
	148 District Development	No of districts with completed District
	Plans prepared	Development Plans
	Operational Rural Planning	Status of Rural Planning website
Constituency Development	Website in place	Web 06 billion disburged in financial
Constituency Development Fund	Prompt CDF disbursement	Ksh. 9.6 billion disbursed in financial year 2008/09
Millennium Development	MDG Mid – Term Report	Level of integration of MDGs in the
Goals Initiatives	Wibo wild Term Report	planning process
Poverty alleviation	120 No reconstituted and	Location, No of reconstituted and trained
initiatives (PEC)	trained District Poverty	PEC committee.
	Eradication Committees	The committee.
Community Development	Project Work plan and	No of Completed projects
Programme	budgets;	
	Project Progress reports	
Research, Macro Economic	Vision 2030	Status of Vision 2030
policy and regional	Vision 2030 Medium Term	Status of MTP 2008-2012
integration	Plan 2008 -2012	
Infrastructure, Social	Consolidated GOK/	Status of Consolidate GOK/UNICEF
economic policy and	UNICEF Projects	Project Report
Planning	Report in place	
	KMA conference held and	2007 KMA Conference report
	report prepared	No of participants
Monitoring & Evaluation	98 M&E National indicators	

		Status of ERS End Term report
Vision 2030 Delivery Vision Delivery Secretariat		Status of Vision Delivery Secretariat
	in place	
	4 presentations/	No. of dissemination forums
	dissemination forums on	
	Vision 2030 and its MTP to	
	various stakeholders;	
Mobilization of Financial	Tax policies	30% increase in revenue collection
Resources	Rise in tax revenue from	
	Ksh 379 billion to 487	
	billion	
	Debt legislation	Draft bill debated by December, 2009
Budgeting of Public	Budget process	Indicative Programme Based Budget
Financial Resources		Published
	Financial Management Act	Financial Management Procedures and
	in place	Regulations and Procedures produced by
		September 2009
Management of Public	46 No ministries/	Level of IFMIS coverage
Resources	Departments on IFMIS	
Promotion of Investments,	Business regulatory reforms	Time taken to register companies
Private Enterprise and	in place:	
Competition	Public Private Partnerships	No of Public Private Partnerships in
	guidelines gazetted	place.
Cabinet Services	Government structures/	No and type of Government structures
	institutions created:	created:
	National/ sectoral Policies	No and type of policies passed;
	passed;	
		No. and types of reports generated:
	Presidential Commissions	
	/Tribunals /Task Force	
	Reports and	
	recommendations:	No and type of press
		briefs/communications issued:
	Press communications	
	issued;	
Public Sector Advisory	National Economic and	No and type of policies recommended to
Services	Social policies	Cabinet for
	recommended to Cabinet for	approval
	passing	

	Improved performance of	Status of performance and management
	state corporations	of state corporations:
	State compositions Deform	
	State corporations Reform	
	Strategy	T 1 C 1 1
	Volume of trade between	Level of trade and investments between
	the two countries : Kenya	Kenya and Southern Sudan.
	and Southern Sudan	
F 1.4 1	N T ' N M' ' /	T 1 C111 ( 1 1 2 21 1 4
Formulation and	New Foreign Missions/	Level of bilateral relations with host
Articulation of Kenya's	Consulates established in	countries
Foreign Policy. (External	Dubai, Goma, Qatar,	
Relations)	Muscat, Accra ,Arusha and	No of Bilateral and multilateral
	Oman, Brasilia, Madrid,	agreements signed
	Seuol, Tripoli, Bangkok,	
	Dublin	
		N C 1
	3 chanceries purchased	No of chanceries procured.
	Operational International	Level of operation of the office
	Jobs Office.	
Human Resource	Operational public service	Level of implementation of public
Management and	management policy	service management policy
Development		
	Inventory of critical skill	No. and type of critical skill areas
	areas needed for attainment	identified
	of Vision 2030 in place	
	Strategy on Stagnation and	Status of Strategy
	Succession Management in	
	place	

## 2.5 **Expenditure Analysis**

This section analyzes the estimates and actual expenditures for each sub sector for both recurrent and development budgets from 2006/07 - 2008/09.

#### 2.5.1 Analysis of recurrent expenditure

 Table 3:
 Recurrent Expenditure by Sub-Sector (KShs. Million)

	Approved Estimates			Actual Expenditures		
Sub Sector	2006/07	2007/08	2008/09	2006/07	2007/08	2008/09
State House	969	1,232	1,086	967	1,221	1,083
Office Of the	-	244	1,065.7	-	218.5	1,033.9
Prime Minister						
Presidency and	1,420.0	1,535.3	1,221.6	1,052.4	1,476.6	1,152
Cabinet Affairs						
Office						
Ministry of	9,481	15,437	13,355	8,458	14,094	12,567
Finance						
Ministry of	1,260.4	1,891.2	2,755.5	1,142.7	1,797.6	2,672.4
Planning						
Ministry of	6,835	6,820	7,826	5,912	6,238	7,397
Foreign Affairs						
Ministry of State	2,362	1,903	1,245	2,313	1,819	1,210
for Public						
Service						
Public Service	248.3	302.62	365.1	239.96	298.07	363.3
Commission						
Total	22,575.7	29,365.12	28,919.9	19,118.06	27,162.77	27,478.6

Source: Printed Estimates and Accounts

Resources allocated to the sector over the review period increased gradually from Ksh. 22,575.7 million in 2006/7 financial year and reached Kshs.29.365.12 in 2007/08 before falling to Ksh.28,919.9 million in 2008/9 as shown in Table 3. Actual expenditures for the same period also increased corresponding to the increase in allocations and service delivery as noted in Table 3. They rose from Ksh. 19,118.1 million in 2006/7 financial year to reach Kshs. 27,478.6 million in the 2008/9 financial year and were contained within the budget allocation which is partly attributed to institution of austerity measures on discretionary expenditures such purchases for furniture, equipment, and hospitality and especially in 2008/09. IFMIS failures, late approval of the Revised Budget, liquidity problems also led to non utilization of the full votes. Non payment of anticipated commitments like the implementation of the succession management plan in the Ministry of Finance also led to under expenditures. In addition, there were also occasional IFMIS system failures, liquidity problems and the late approval of the revised budget hence expenditures on the economic stimulus like KKV among others were not be undertaken on schedule.

#### 2.5.2 Analysis of Development Expenditure

 Table 4:
 Development Expenditure by Sub-Sector (KShs. Million)

Sub Sector	Original Budget Estimates			Actual Ex	kpenditure	
	2006/07	2007/08	2008/09	2006/07	2007/08	2008/09
State House	348	189	222	347	185	133
Office Of the Prime	-	184	77.3	-	31.1	208.7
Minister						
Cabinet Affairs	332.796	99.67	2,947.2	181.4	49.0	1,510.7
Office						
Ministry of Finance	34,894	61,821	14,379	32,525	58,889	9,915
Ministry of	1,187.8	2,382.1	13,006.7	904.2	1,424.1	12,220.2
Planning						
Ministry of Foreign	735	979	1,818	676	823	1,611
Affairs						
Ministry of State for	157	335	322	200	417	321
Public Service						
Public Service	-	-	-	-	-	-
Commission						
Total	37,654.596	65,989.77	32,772.2	34,833.6	61,818.2	25,919.6

**Source: Printed Estimates and Annual Accounts** 

The sector's development allocation fluctuated from Ksh 32,772.2 million in 2008/09 to Ksh 65,989.77 in 2007/08 as shown in Table 4. Actual expenditures on development also fluctuated but fell within the allocations. The failure to absorb all the allocations is attributed to long procurement procedures, effects of the post election violence and the late approval of the Revised Budget as well as liquidity problems.

#### 2.5.3 Analysis of Externally Funded Programmes

The sector implements externally funded programmes such as the Environmental Support Programme, Community Development Programme (CDP) and the EU funded Community Development Environmental Programme managed by the Community Development Trust Fund. Other projects include the GOK/IFAD funded programmes of Central Kenya Dry Area Community Development Programme (CKDAP) and South Nyanza Community Development Programme (SNCDP) under the Ministry of State for Planning, National Development and Vision 2030. The sector is further implementing the Public Financial Management Reform Programme (PFMR), the Financial and Legal Sector Technical Assistance Programme (FLSTAP), and the Public Sector Reforms funded by the World Bank (IDA), African Development Bank, (ADB) European Union,

GOK and other donors. Table 5 shows the allocations and actual expenditures for the externally funded projects in the sector.

Table 5: Externally Funded Programme expenditures 2006/7- 2008/09 (Kshs. millions)

Programme	Original Budget Estimates		Actual Expenditure			
	2006/07	2007/08	2008/09	2006/07	2007/08	2008/09
South Nyanza Community						
Development programme	237.2	191.6	240.9	29.9	136.8	221
Central Kenya Dry Areas Programme	201.7	207.2	228.5	77	77.9	162.7
Community Development						
Environmental Management	135.11	313.42	270.18	79.83	165.41	185.81
Environmental Programme Support						
(EPS)	0.00	146.00	407.10	0.00	46.93	205.97
Community Development Programme	283.69	381.63	518.60	197.98	187.66	460.99

**Source: Printed Estimates and Annual Accounts** 

As noted in Table 5, resources allocated to these projects increased over the review period. Utilization of resources on the projects was however low and stood at 44.8%, 49.5% and 74.2% for 2006/07, 2007/08 and 2008/09 respectively. The underutilization is attributed to lengthy procurement procedures, delayed release of donors funds, delays in the submission of expenditure returns and the late release of the Revised Budget.

#### 2.6.0 Analysis of Pending Bills

Total pending bills fluctuated over the period shot from Kshs.292.3 million in 2006/07 to Kshs.1,674.08 million in 2008/09. Liquidity related bills shot from Kshs.174.3 million in 2006/07 to reach Kshs.499.73 million in 2008/09 while bills arising from non provision shot from Kshs.118 million in 2006/07 to Kshs.1,686.8 million in 2008/09. An enormous development bill of Kshs.1,150 million was incurred in 2008/09 and arose from a court award in favour of Inspection Control Services and Computer Applications Limited against Ministry of Finance and this had not been anticipated. Table 6 and 7 show the pending bills by type.

#### 2.6.1 Recurrent Pending Bills

**Table 6: Summary of Pending Bills by Nature and Type in Ksh (million)** 

Due to l	ack of liquidity	Due to lack of provision.
----------	------------------	---------------------------

Type/nature	2006/07	2007/08	2008/09	2006/07	2007/08	2008/09
State House	102	36	12	102	36	12
Office Of the			17.8			
Prime Minister	_	-	17.0	-	_	_
Cabinet Affairs Office	6.2	49.14	9.37	-	-	-
Ministry of Finance			343.9	-	-	-
Ministry of Foreign	34	61	60	_		
Affairs				_	_	_
Public			8.41			
Service Commission	_	-	0.41	-	_	_
Ministry of	16.1					-
Planning & Vision		-	12.3	-	-	
2030						
Total	158.3	146.14	463.78	102	36	12

Source: Printed Estimates and Annual Accounts

The sector incurred recurrent pending bills amounting to Ksh 260.3 million, Ksh182.14 million and Ksh475.78 in 2007/07, 2007/08 and 2008/09 respectively. The bills arose from liquidity problems as well as non provision as shown in Table 6. Most of the bills however arose from liquidity problems as well as the failure of the IFMIS. The bills were however cleared as a first charge in the following year.

### 2.6.2 Development Pending Bills

Table 7: Summary of pending bills by nature and type in Ksh (million)

	Due to la	ick of liqui	dity	Due to la	ck of provi	sion.
Type/nature	2006/07	2007/08	2008/09	2006/07	2007/08	2008/09
State House	16	-	0.05	16	-	0.05
Office Of the			1.2			
Prime Minister	-	_	1.2	-	-	-
Ministry of Finance	-	-	61.7	-	-	1,150
Ministry of	-					12.3
Planning & Vision		10.5	-	-	-	
2030						
Total	16	10.5	62.95	16	-	1,162.35

**Source: Printed Estimates and Annual Accounts** 

The sector incurred development pending bills amounting to Ksh.16 million, Ksh10.5million, and Ksh 62.95million respectively for the years 2006/7, 2007/08 and 2008/9 as a result of liquidity problems. Bills amounting to Ksh. 16 million and Ksh 1162.35million were also incurred due to lack of provisions. This is due to the mandatory budget cuts during the Revised Budget and litigation awards against the government of

Ksh 1,150 million court in favour of Pre-shipment Inspection Control Services (ICS) and Computer Application Limited (CAL) which had not been provided for in the budget.
CHAPTER THREE
3.0 Medium Term Priorities and Financial Plan for the MTEF Period 2010/11 – 2012/13
3.1 Prioritization of Programmes and Sub Programmes

#### 3.1.1 Programmes and their Objectives

#### 3.1.1.1 Management of State Affairs

To provide timely and quality services in a conducive working environment to the Presidency through efficient utilization of resources to enable the President fulfill His constitutional mandate

#### 3.1.1.2 Coordination and Supervisory Services

Link up Government through policy and programme harmonization and improve on service delivery

#### 3.1.1.3 Public Financial Management

To mobilize, allocate and manage public financial resources and coordinate preparation of the annual budget in liaison with other Government Ministries, Departments and Agencies.

#### 3.1.1.4 **Development and Stabilization of the Financial Sector**

To facilitate economic development by supervising and regulating financial institutions and markets

#### 3.1.1.5 Promotion of Investments, Private Enterprises and Competition

To create an enabling environment for private sector participation in economic development by providing incentives to investors, implementing regional and international economic cooperation agreements, curbing unfair trade practices, removing barriers to trade and investment and safeguarding the rights of consumers.

#### 3.1.1.5 District planning and Community Development

To enhance the standard of living for the rural population by providing social economic infrastructure and coordinating and implementing sustainable community based projects in rural Kenya.

#### 3.1.1.6 Coordination of Policy formulation and Implementation of Vision 2030

Enhanced capacity in policy formulation, research and implementation of Vision 2030 so as to make Kenya a competitive and a prosperous country of middle income status by 2030

#### 3.1.1.7 Cabinet Services

To ensure efficient organization and facilitation of Government Business including communication of public policies

#### 3.1.1.8 Public Sector Advisory Services

To provide timely, consistent and accurate policy advice on social and economic matters, trade and investment in Southern Sudan and State Corporations management

#### 3.1.1.9 Promotion and safeguarding of Kenya's interests abroad

To provide professional and world class diplomatic service that effectively promotes Kenya's national interests abroad.

#### 3.1.1.10 Human Resource Management and Development

To improve service delivery in the public sector through increased productivity of the Human Resources.

#### 3.1.1.11 Administration of Human Resources in Public Service

To avail competent, skilled, responsible and accountable human resources in the public service for effective and efficient service delivery to support all pillars of the vision 2030

## 3.1.2 Programmes, Sub Programmes, Expected Outcomes, Outputs and Key Performance Indicators for the Sector

Sub Programmes	Key Outputs	Key Performance Indicators
Programme Nam	e: Management of State Affairs	
Outcome: Improv	ved service delivery to the Public	
Coordination of State functions	State Hospitality	3 Functions held (Madaraka day, Kenyatta day and Jamhuri day)
	State Policy Research and Pronouncements	Government Policy
	Developed Infrastructure in	Improved State

	State Houses and Lodges  Presidential functions/activities coverage.	Houses/State Lodges infrastructure and facilities  State/Presidential functions held  Daily Press briefs and releases
Programme Name	e: Coordination and Supervisory	Services
Outcome: Well Co	oordinated and Functional Govern	nment
Communication	Public Service wide	Communication strategy in
and Press	communication strategy on	place.
Services	priorities developed and	
	implemented.	
Political and	Parliamentary briefs on	Number of Parliamentary
Parliamentary	performance by Government	briefs prepared, finalized and
Affairs	prepared and presented.	presented.
Public Sector	Capacity of MDAs for delivery	Capability review reports.
Transformation	built.	
	Results Based Management mainstreamed in the Public service	Capacity assessment reports and action plans.

Sub Programmes	Key Outputs	Key Performance Indicators
	Outcome-driven human resource management reform strategy implemented.	New Published guidelines and regulations on HRM.
	Professionalism, integrity and value in the Public Service promoted.	Compliance reports of respective Codes of Ethics.
	Service delivery improvement plans developed and implemented.	New service delivery regulations documented and in use.

Performance	Prioritization in strategic	Number and type of public
Contracting	planning and management	agencies placed on
Management	strengthened.	performance contracts
	Enhanced performance	Level of cascading of
	evaluation of public service.	Performance contracts
		New MDA-specific customer
	Framework to increase citizen	satisfaction surveys tools and
	participation in decision-making	reports.
	and service delivery created.	
Coordination	Mechanisms for resolving	Published guidelines on
Services	conflicts on ministerial mandates	conflict resolution.
	established.	
		Approved and published
	Framework for stakeholder	public sector stakeholder
	engagement developed.	policy.
	National priorities and budgeting	Consultation mechanism
	linkages strengthened.	between OPM and Ministry of
		Finance on MTEF process
	Strategy for coordination and	developed.
	implementation of national	Strategies developed by
	priorities developed.	MDAs around specific
		national priorities.

Sub Programmes	Key Outputs	Key Performance Indicators
Supervisory	Oversight and quality control	Published policy handbook.
Services	mechanisms for management	
	and policy making enhanced.	
	Management and value for	Management and value for
	money audits.	money audits reports.
	Annual evaluation of MDAs.	Evaluation reports.
Monitoring and	Public service delivery	Public service delivery
Evaluation	enhanced.	evaluation reports.
Services	Analysis and feedback of	Feedback reports.
	periodic MDAs performance.	M&E guidelines and tools
		developed.

	Mechanisms for proactive	Ministerial Evaluation reports.
	tracking of delivery of priorities	
	developed.	
Programme Name	: Public Financial Management	
Outcome: Efficien	t allocation of public financial res	sources
Mobilization of	Tax policies	30% increase in revenue
Financial		collection
Resources	Debt legislation	Debt Draft bill
Budgeting of	Budget process	Budget Policy Statement
Public Financial		submitted to Parliament by
Resources		21 <sup>st</sup> March each year
	Financial Management Act	Financial Management
		Procedures and Regulations in
		place
Management of	Interest rates	Fiscal deficit at less than 3.6
Public Resources		percent of GDP
	IFMIS	Level of IFMIS rolled out

Programme Name: Development and Stabilization of the Financial Sector			
Outcome: Strong-form financial market efficiency			
Development and	Inflation	Average annual inflation rate	
Stabilization of		of 15%	
the Financial	Banking industry	All banks meeting	
Sector		capitalization requirements by	
		June 2010	
Programme Name	e: Promotion of Investments, Private	vate Enterprise and	
Competition			
Outcome: Market	determination of prices and inci	reased investment	
Promotion of	Business regulatory reforms	Number of Business reforms	
Investments,		initiated	
Private			
Enterprise and			
Competition			
	Public institutions placed under	Number and type Public	
	PPP framework	institutions placed under PPP	
		framework	
Programme Name: District planning and Community Development			

Outcome: To enhance the standard of living for the rural population by provision of technical and legal services in coordination and implementation of sustainable community projects in rural Kenya.

sustamable commi	unity projects in rural Kenya.	
District Planning	Constituency Resource	CRMS operational
	Management Strategy developed	
	Enhanced capacity for	Regional Dissemination
	implementation of decentralized	Workshops for the DDPs;
	planning services	Recruit additional field
		officers
	District Data base established	107 DIDCs supported
	Enhance Provincial Monitoring	32 Provincial Monitoring &
	& Evaluation Committee tours	Evaluation Committee
		reports;
Constituency	Increase public awareness of	Type of IEC messages
Development	devolved funds;	delivered;
Fund	Enhance stakeholder	No of persons reached with
	participation in development	various capacity development
	activities;	activities;
	Enhance gender equality;	No of Women & girls forum
	Increase stakeholder to demand	facilitated;
	for accountability;	Over 95 % disbursement of
		allocated funds;
Millennium	Upscale and institutionalizing	Up-scale RLS funding and
Development	Revolving Loan Scheme in the	capacity build DPECs in 24
Goals & Poverty	pilot districts	districts 6 Six districts in 2
Alleviation		provinces per Quarter Number
Initiatives		of beneficiaries
	Policy documents on poverty	A study to identify poverty
	prepared	hotspots and best poverty
		alleviation strategy document
		prepared
	Project proposals received and	Quarterly MDGs progress
	implemented under the quick	Reports
	wins poverty eradication	
	initiative	
	Investment Handbook for	Hold one investment
	midsized cities under the	conference for Kisumu
	Millennium Cities	
	Mainstream MDG into national	MDG compliant District
	policy, planning and budgeting	Development Plans and
		1

		policies
	Pro-poor projects implemented	
	CEISP loan agreement	Project report
	Innovative strategies selected	No. of strategies piloted
	and piloted	
Programme Name	e: Coordination of policy formula	tion and Vision 2030
<b>Outcome: Better</b>	Quality of Life for all Kenyans Tl	hrough Informed Policy
<b>Decisions on Econ</b>	omic Growth and Regional Integr	ration by the Year 2030
Research, Macro	MTP 2013-2017developed	MTP 2013-2017
Economic policy	Preparation of Sector Plans	
and Regional	(2013-2017) coordinated	Sector Plans 2013-2017
Integration	Sector policy briefs	24 policy briefs
	Developed capacity on policy	Train 16 officers
	implementation	
	T21 macroeconomic model	T21 model
	developed	
	Relevant Division in Macro	2 Divisions and 1 unit
	(Research, Modeling &	
	forecasting and South-South	
	unit) established	
	Skills on policy research,	Officers trained in policy
	modeling & forecasting and	research, modeling and
	negotiation developed	forecasting and negotiation
		skills
	ACP-EU Council of Ministers	Conference/Reports
	hosted	_
	Regional and international	Country position papers and
	economic corporation (EAC,	conferences
	IGAD,COMESA, AU, TICAD	
	IV, UNGA, UNCTAD, ACP-	
	EU) promoted	
	Monitor and evaluate the	APRM Reports
	implementation of the APRM	
	National Programme of Action;	
	Support the implementation of	APRM Reports
	national priority projects	_
	identified in Vision 2030 that	
	have a direct link to NEPAD and	
	APRM NPoA	

	Coordinate and promote partnership at international, continental, regional, national and local level to build synergy and enhance efficiency and acceptability of NEPAD and APRM.  Implement an integrated Information, Education, Communication and Advocacy	APRM Reports  No. of advocacy forums
	Strategy Leverage NEPAD's acknowledged mandate and international recognition to mobilize additional resources	Amount of resources
Infrastructure,	Established Governance	Governance Division
Social economic	Division in Sectoral Directorate	16 -4-4
policy and	Status reports on social	16 status reports
Planning	budgeting under GoK-UNICEF	
	programmes	
	Established KMA Kenya	WMA W
	Chapter	KMA Kenya Chapter
	Skilled maternity services	Poor mothers reached in 3
	provided to poor mothers	rural districts and 2 slums of
	through subsidized vouchers	Nairobi
	Pilot community surveillance	Survey conducted and report
	survey conducted to inform	prepared
	policy	
	Major population and RH events	8 events recorded and
	documented	VCDs/DVDs produced
Monitoring and	M&E policy developed	NIMES institutionalized
Evaluation	Staff recruited	20 M&E specialists
Systems	Computerized M&E system	Operational M&E system
	developed and implemented	
	Public Expenditure Reports	4 PER reports
	(PER) prepared	
	Revitalized District M&E	600 District Annual
	Committees	Monitoring and Evaluation
		Reports.
	Quarterly, Mid-Term and Annual	Quarterly, Mid-Term and

		1
	Progress Report on Vision 2030	Annual Progress Reports
	First Medium Term Plan 2008-	
	2012 prepared	
Vision Delivery	Sector delivery and working	Teams and groups established
	teams	and guidelines disseminated
	Quarterly, Mid-Term and Annual	
	Progress Report on Vision 2030	Progress Reports
	flagship projects	
	Disseminate progress on	
	implementation of vision 2030	Dissemination workshops
Programme Name	e: Cabinet Services	-
Outcome: Efficie	nt and harmonious operations of t	he Government
	New Government structures	
Organization	created	Policies made
and facilitation	Government policies passed	Toneles made
of Government	Commissions/Tribunal/Taskforce	Reports generated
business	reports made	Reports generated
	Presidential Honours and awards	Presidential Honours and
	investiture	awards investiture
	Improved understanding of	Number of public
	Government policy among the	communication issued
	public	
Programme Name	e: Public Sector Advisory Services	S
_	oved performance and manage	
Improved econon	nic and trade relations with South	
	Economic and social Policies	Number of policies
Economic and	reviewed and recommended to	recommended to Cabinet for
Social Advisory	Cabinet for adoption	approval
Services	Timely, accurate and evidence	
	based advice on social and	
	economic matters	
	Improved performance of State	Status of performance and
State	Corporations	management of State
corporations	•	Corporations
Advisory		r
Services		
TZ.	Volume of trade and investment	Level of trade between two
K ontro	r vondue of frage and investment d	LEVELOI HAGE DELWEEH LWO
Kenya – Southern - Sudan	between the two countries	countries

Liaison Services		
		Level of Kenya's investments
		in Southern Sudan
Programme: Proi	notion and Safeguarding Kenya's	s Interest Abroad
Outcome: Improv	ved image among nations	
	Expanded diplomatic	Open new missions/
Formulation and	representation	consulates in Yaoundé, Cape
Articulation of		Town, Luanda, Havana and
Kenya's Foreign	Kenya's profile in the world	Arusha
Policy		Level of Kenya's
		profile in the world
	Bilateral and multilateral	Number of Bilateral and
	agreements and MoUs	multilateral agreements and
		MoUs concluded
	Dissemination of information on	Monthly publications
	Kenya's position on topical	
	issues	
	Proactive media strategy	Dynamic website in place
		Media strategy document
	Increased placements of	Number of placements
	Kenyans in international	
	jobs	
	New missions/consulates	No, location and type of
	opened in Younde,Cape	mission opened
	Town, Luanda, Arusha,	
	Goma,Oman	
	Agreement frameworks	No and type of
	and MOUs signed	agreements and Mous
		signed
	Contribution to regional peace	Number of
	and political stability	summits/conferences/meetings
		hosted and /or attended.
Infrastructural	Chancery purchased in Brussels	Number of Government
		owned properties in foreign
Development for Missions	Ambassador's residence	missions
101 WHSSIOHS	acquired in Beijing and Tokyo	
	Well maintained properties	No of Refurbish government
	maintained properties	owned properties in 11
		owned properties in 11

		missions abroad.
	Reduction in rents	% reduction in rent expenses
	Networked missions with	Number of networked
	headquarters	missions
Programme Name	: Human Resource Management	
· <b>g</b> - ···		
Outcome: Efficient	t Public Service delivery by comp	etent employees and
streamlined manag		r J
Human Resource	- -	Implemented a public service
Management	service management system	management strategy
	Competitive and fair	Harmonized pay and allowance
	remuneration of public servants	structures
	Efficient tracking of human	Roll out of the Registry
	resource data	Management System Software
Human Resource	Adequate competencies and	Critical training skill areas for
Development	skills to drive the vision 2030	vision 2030 implemented
	Harmonized career guidelines	No of career guidelines
Management	Draft framework for developing	developed
Consultancy	schemes of service	
Services	Restructured	Ministries/Departments
	ministries/Departments	No. of Organizational studies
	17 studies completed	undertaken
		5 studies on-going
Development of	New modern Hostel blocks	- No. of New modern Hostel
GTIs	constructed in GTIS	blocks constructed in GTIS
		- No. Refurbished Buildings
	Refurbishment of Buildings in	in GTIs and HQs
	GTIs and HQs	
Programme Name	e : Administration Of Human Re	sources In the Public Service
Outcome: Excelle	ent Human Resource Capacity Fo	or Efficient And Effective
Public Service Deli	very	
Recruitment and	Competent Human Resource	Number of officers recruited
selection, stay	deployed in the service	and promoted
and exit		Disaggregated data of new
management	HR database in place	appointment by
		o Gender.
		o District.
Promotion of	• Improved awareness of the	• Level of awareness on public

integrity and ethics for public officers	public officers ethics Act	officers ethics Act
Occupational Tests and Examinations	Improved skills	Number of successful officers trained
Human Resource Audit Programme	Audit Reports	Level of compliance in exercise of delegated powers

## 3.1.3 Programmes by Order of Ranking

Prioritization of Programmes within Each Sub Sector

The sub sectors in this sector have prioritized their programmes as follows:

### **3.1.3.1 State House**

Management of State Affairs

### 3.1.3.2 **Office of the Prime Minister**

Coordination and Supervisory Services

### 3.1.3. Cabinet Office

- Cabinet Services
- Public Sector Advisory Services

# 3.1.3.4 **Ministry of Finance**

- Public Financial Management
- Development and Stabilization of the Financial Sector
- Promotion of investments, Private Enterprises and Competition

## 3.1.3.5 Ministry of State for Planning, National Development and Vision

• District planning and Community Development

 Coordination of Policy formulation, Statistical Services and Implementation of Vision 2030

## 3.1.3.6 Ministry of Foreign Affairs

• Promotion and Safeguarding of Kenya's Interests Abroad

## 3.1.3.7 Ministry Of State for Public Service

• Human Resource Management and Development

### 3.1.3.8 **Public Service Commission**

Administration of Human Resources in the Public Service

## 3.2 Analysis of Resource Requirements by;

#### 3.2.1 **Sector**

The sector's resource reuirement for 2009/10 stood at Ksh 85,187 million and is projected to increase to Ksh 105,638.4 in 2010/11 before falling to Ksh 102,147 million and Ksh 101,330 millon in 2011/12 and 2012/13 respectively.

The following table shows resource requirements by each sub sector

Sub Sector	Estimates (Kshs million)	Estimates (Kshs million)  Projected Estimates (Kshs million)		-
	2009/10	2010/11	2011/12	2012/13
State House	1,199	1,474	1,569	1,645
Office of the Prime Minister	1,898.2	3,896.8	4,192.4	4,528
Office of the Deputy Prime Minister and Ministry of Finance	53,606	60,424	52,844	47,444
Ministry of State for Planning National Development & Vision	16,508	24,680	27,033.5	30,129.2

2030				
The Presidency and Cabinet Affairs Office	1,170.4	1,472.6	1,531.5	1,610.5
Ministry of Foreign Affairs	8,504	8,932	9,598	10,358
Ministry of State for Public Service	1,894	3,740	3,838	3,942
Public Service Commission	407.9	1,019.05	1,541.33	1,673.57
Total	85,187.5	105,638.45	102,147.73	101,330.27

# 3.2.2 Sub Sectors

While the sector resource requirement was estimated to be Kshs. 105.6 billion for the F/Y 2010/11, the sector ceilings was Kshs 43.92 billion which was shared by the subsectors as follow

Sub Sector	Estimates (Kshs million)	Estimates (Kshs million)	Projected (Kshs n	
	2009/10	2010/11	2011/12	2012/13
State House	1,199	1,165	1,569	1,645
Office of the Prime Minister	1,898.2	2,091	4,192.4	4,528
Office of the Deputy Prime Minister and Ministry of Finance	53,606	12,927	52,844	47,444

Ministry of State for Planning National Development & Vision 2030	16,508	16,247	27,033.5	30,129.2
The Presidency and Cabinet Affairs Office	1,170.4	1,473	1,531.5	1,610.5
Ministry of Foreign Affairs	8,504	7,731	9,598	10,358
Ministry of State for Public Service	1,894	1,796	3,838	3,942
Public Service Commission	407.9	490	1,541.33	1,673.57
Total	85,187.5	43,920	102,147.73	101,330.27

# **3.2.3 Programmes and Sub Programmes**

The resources projected for 2010/11- 2012/13 will be applied in the following programes and sub programmes in the sector.

# 3.1 Summary of expenditure by programme & sub programmes

Ministry of State for Public Service					
Programme 1: Human Resource Management and Development					
Sub programme Name	Estimates	Estimates	Projected	estimates	
	2009/10	2010/11	2011/12	2012/13	
SP 1.1Human Resource Management	115	102	120	134	
SP 1.2Human Resource Development	1,280	1,226	2,255	2,264	
SP 1.3Management Consultancy	110	85	125	143	
SP 1.4Development of GTIs	390	383	420	434	
Total Expenditure	1,895	1,796	2,920	2,975	
Ministry of State for Planning, National Development and Vision 2030					
Programme 2: District planning and Community	Developme	ent			
SP 1.1 District Planning	1,086	787	5,280	6,294	

SP 1.2 Constituency Development fund	12,329	14,283	14,116	15,104
SP 1.3 Millennium Development Goals & Poverty alleviation initiatives	489	264	1,802	1,857
SP 1.4 Community Development Programme	1,638	210	2,152	2,433
Total Expenditure	15,543	15,544	23,349	25,687
Programme 3: Coordination of policy formulation	n and Vision	2030	•	
SP 2.1 Research, Macro Economic policy and regional integration	169	215	867	924
SP 2.2 Infrastructure, Social economic policy and Planning	441	203	1,099	1,143
SP 2.3 Monitoring & Evaluation Systems	172	127	748	1,275
SP 2.4 Vision 2030 Delivery	183	158	970	1,000
Total Expenditure	965	703	3,684	4,342
<b>Public Service Commission</b>				
P rogramm 4: Recruitment, Selection and Exit	225	276	833	902
Programme 5: Human resource audit Programme	72	84	270	295
Programme 6: Promotion of integrity and ethics for public officers	33	39	133	145
Programme 7: Occupational tests and examinations	78	90	305	331
Total Expenditure	408	491	1,541	1,674
The Presidency and Cabinet Affairs Office		<u>'</u>	<u>'</u>	
Programme 8.Cabinet Services				
S.P 1.1 Organization of Government Business	733	834	850	885
S.P 1.2 Public Communication	210	337	352	369
Total Expenditure	943	1,170	1,202	1,254
Programme 9: Public Sector Advisory Services				
S.P 2.1 Economic and Social Advisory Services	125	172	184	200
S.P 2.2 State Corporations Advisory Services	62	74	80	85
S.P 2.3 Kenya-Southern Sudan Advisory Services	41	56	66	72
S.P. 2.4 e- Government Advisory Services	0	0	0	0

Total Expenditure	227	303	330	357
Ministry of Foreign Affairs				
Programme 10: Promotion and Safeguarding Ke	nya's Interes	ts Abroad		
SP 1.1 Formulation and Articulation of Kenya's Foreign Policy	7,767	7,058	7,518	8,027
SP 1.2 Infrastructural Development for Missions	955	673	773	873
Total Expenditure	8,722	7,731	8,291	8,900
Office of the Prime Minister	<u> </u>			
Programme 11: Coordination and Supervisor Ser	rvices			
SP 11.1 Communication And Press Services	114	112	326	374
SP 11.2 Political And Parliamentary Affairs	405	311	714	821
SP.11.3 Public Sector Transformation	185	186	340	345
SP. 11.4 Performance Contracting Management	42	70	278	282
SP. 11.5 Coordination Services	734	976	1,575	1,592
SP. 11.6 Supervisory Services	109	126	531	620
SP.11.7 Monitoring And Evaluation Services	310	310	430	495
Total Expenditure	1,898	2,091	4,192	4,528
Office of the Deputy Prime Minister and Min	istry of Fina	nce	•	
Programme 12: public financial management				
SP.12.1 Mobilization of Financial Resources	5,470	4,594	27,503	25,015
SP.12.2 Budgeting of Public Financial Resources	1,318	1,318	4,391	4,399
SP.12.3 Management of Government Resources	4,744	4,744	18,365	15,440
<b>Total Expenditure</b>	11,532	10,656	50,259	44,854
programme 13: Development and Stabilization of the Financial Sector	1,480	1,480	1,855	1,857
Programme 14: Promotion of Investments, Private Enterprises and Competition	298	791	730	733
State House		<u> </u>		
Programme 15: Management of state Affairs	1,199	1,165	1,569	1,645
Grand Total	45,110	43,920	99,923	98,805

# 3.2.4 Economic Classification

The resource requirements projected for the sector will also be applied on the following economic expenditure categories by sub sector.

	Estimates	Estimates	Projected	estimates
	2009/10	2010/11	2011/12	2012/13
Ministry of State for Public Service				
(1) Current Expenditure	1462	1380	2358	2385
Compensation to Employees	350	368	431	452
Use Of Goods and Services	792	927	1,840	1,851
Current Transfers Govt. Agencies	248	20	20	20
Other Recurrent	72	65	67	62
(2) Capital Expenditure	433	416	562	590
Acquisition of non-financial assets	0	0	0	0
Current Transfers Govt. Agencies	20	15	15	15
Other Development	413	401	547	575
Grand Total	1,895	1,796	2,920	2,975
Ministry of State for Planning, National Development a	and Vision	2030		
i.Compensation of employees	344	440	626	746
ii. Use of Goods and Services	560	521	2,669	3,249
iii. Grants and Transfers	340	341	1,398	1,446
iv. Acquisition of Non Financial Assets	172	139	1,625	1,905
Total Recurrent	1,416	1,441	6,318	7,346
(2) Development				
ii. Acquisition of Non Financial Assets	1,201	205	3,075	3,570
iii. Capital Transfers	13,190	14,532	16,150	17,363
iv. Other Development	701	69	1,491	1,850
Total Development	15092	14806	20715.5	22683.2
Total Expenditure	16,508	16,247	27,034	30,029
Public Service Commission				
1.Current Expenditure				
Compensation of employees	151	166	372	380
Use of goods and services	200	250	518	526
Acquisition of non financial Assets	57	74	251	168
Current Expenditure				
Capital expenditure				
Other Development (ultra modern Commission building)	0	1	400	600

Total expenditure	408	490	1,541	1,674
The Presidency and Cabinet Affairs Office		•		
1.Current Expenditure	978	1,248	1,300	1,375
Compensation to Employees	247	314	324	336
Use of Goods & Services	681	876	912	970
Current Transfers to Government Agencies	50	58	64	68
Other Recurrent				
2. Capital Expenditure	193	225	232	236
Acquisition of Non-Financial Assets	40	70	75	79
Capital Transfers to government Agencies	100	100	100	100
Other Development	52	55	57	57
Total Expenditure of Vote	1,170	1,473	1,532	1,610
Ministry of Foreign Affairs		•	•	
1) Current Expenditure	7,709	7,000	7,487	8,015
Compensation of Employees	3,041	3,475	3,614	3,759
Use of Goods and Services	3,861	2,681	2,948	3,243
Current Transfers Govt. Agencies	763	800	880	968
Other Recurrent	44	44	45	45
2)Capital Expenditure	1,013	731	804	885
Acquisition of Non-Financial Assets	1,013	731	804	885
Capital Transfers to Govt. Agencies				
Other Recurrent				
Total Expenditure	8,722	7,731	8,291	8,900
Office of the Prime Minister	·	•		
I. Current	1,213	1,343	2,200	2,392
i. Compensation of employees	286	342	672	707
ii. Use of Goods and Services	927	1,001	1,529	1,685
iii. Grants and Transfers	0	0	0	0
iv. Acquisition of Non Financial Assets	0	0	0	0
II. Capital	686	748	1,992	2,137
ii. Acquisition of Non Financial Assets	686	748	1,992	2,137
iii. Capital Transfers	0	0	0	0
iv. Other Development	0	0	0	0
Total Expenditure	1,898	2,091	4,192	4,528
Office of Deputy Prime Minister and Ministry of Fi	inance	•	•	
1) Current Expenditure	12,179	11,797	28,855	30,963
Compensation of Employees	1,477	2,000	2,047	2,070
Use of Goods and Services	2,969	2,243	7,448	7,845
Current Transfers Govt. Agencies	7,733	7,554	15,360	17,048

Other Recurrent	0	0	4,000	4,000
2)Capital Expenditure	1,130	1,130	23,989	16,481
Acquisition of Non-Financial Assets	330	330	8,138	7,855
Capital Transfers to Govt. Agencies	493	493	9,435	4,610
Other Recurrent	307	307	6,416	4,016
Total Expenditure	13,309	12,927	52,844	47,444
State House				
1) Current Expenditure	920	899	1,204	1,230
Compensation of Employees	177	184	195	203
Use of Goods and Services	740	710	1,002	1,019
Current Transfers Govt. Agencies	0	0	0	
Other Recurrent	3	5	7	8
2)Capital Expenditure	279	266	365	415
Acquisition of Non-Financial Assets	279	266	365	415
Capital Transfers to Govt. Agencies	0	0	0	0
Other Recurrent	0	0	0	0
Total Expenditure	1,199	1,165	1,569	1,645
Grand Total	45,110	43,919	99,923	98,805

3.3 Sector requirement by economic classification

<b>Economic Classification</b>	Estimates	Estimates	Projected estimates	
	2009/10	2010/11	2011/12	2012/13
(1) Current Expenditure	26,284	25,597	50,863	54,779
Compensation to Employees	6,073	7,288	8,281	8,652
Use Of Goods and Services	10,730	9,209	18,866	20,388
Current Transfers Govt. Agencies	9,191	8,847	17,973	19,718
Other Recurrent	291	253	5,744	6,020
(1) Capital Expenditure	18,825	18,322	49,060	44,027
Acquisition of non-financial assets	3,549	2,350	14,449	14,940
Capital Transfers Govt. Agencies	13,803	15,140	26,100	22,088
Other Development	1,473	832	8,511	6,998
Grand Total	45,110	43,919	99,923	98,805

# 3.3.3 Semi Autonomous Government Agencies

The Sector has a total of twelve SAGAs namely Kenya Revenue Authority (KRA), Privatization Commission, Public Procurement Authority, Ken Invest, Kenya Institute of Public Policy Research and Analysis (KIPPRA), NEPAD, NCAPD, PEC, CDTF, Vision 2030 Secretariat, CDF and Kenya Institute of Administration

Total budget for the SAGAs stood at Kshs. 22,681.5 million for 2009/10. This amount is projected to increase to Kshs.33, 524.1 million, Kshs. 35,883.4 million and Kshs. 38,841 million in 2009/10, 2010/11, 2011/12, 2012/13 respectively as shown in the above matrix. CDF and KRA will consume most of the resources allocated to SAGAs in this sector.

Sub Sectors	SAGAS	Estimates (Kshs million)	Estimates (Kshs million)	Projected Estimates (Kshs million)	
		2009/10	2010/11	2011/12	2012/13
Ministry of State for Planning National Development & Vision 2030	NEPAD	64.9	370.2	435	440
	NCAPD	204.5	573	623	666
	PEC	175.1	207.9	267.9	318.4
	CDTF	701	958	1213	1408
	Vision 2030 Secretariat	183	920	970	1000
	CDF	12,329	14,283	14,115.5	15,103.6
Ministry of State for Public Service	KIA	40	35	35	35
Ministry of Finance	KRA	7,979	14,653	15,439	16,544
	PPOA	200	200	200	200
	Kenya Institute of Supplies Management	45	60	100	100
	Privatization Commission	360	1,497	1,568	1,834
	Kenya Investment Authority	400	858	917	1,192
Total		22,681.5	34,615.1	35,883.4	38,841

#### **CHAPTER FOUR**

## 4.1 Cross - Sector Linkages

The Public Administration and International Relations Sector comprise key Ministries in the management of the Government provides policy direction, ensures and facilitates performance as well as mobilization of resources. Due to the nature of mandates of sector Ministries, it maintains close linkages with other MTEF sectors.

At the higher level, the Presidency and Cabinet Affairs Office provides overall policy and leadership direction for all Government Ministries/Departments and thus maintains close linkages with them on all government matters. It facilitates the passage of public policies for all public agencies besides playing a key role of creating government institutions/structures necessary for provision of public services. It also organizes government affairs which affect the operations of other MTEF sectors.

The Office of the Prime Minister interacts with other sectors by coordinating and supervising activities under their implementation for achievement of national goals and objectives. This function ensures that programmes and projects are implemented efficiently and effectively. For measurement purposes, the office coordinates performance contracting and Public Service Reforms which endeavor to improve service delivery in the entire service. Some of the funds earmarked for this sector will be used to deepen the ongoing reforms while new ones will be initiated when required.

Through these initiatives, the sector ensures that public services meet the expectations of Kenyans and the competitiveness desired in the economy.

Besides keeping close liaison with other ministries on matters of performance contracting and reforms, this sector promotes accountability and productivity of resources through the efficiency monitoring function. The sector thus complements other arms of the Government in ensuring good governance in the public sector. The sector also oversees state corporations in all the sectors as provided for by the state Corporations Act Cap. 446 and further provides policy advice on their management. It also provides a mechanism for resolving some of the problems ailing the corporations with the objective of improving their performance and adherence to government policy.

The sector also plays an key role in policy formulation and coordination through he ministry of Planning. It thus monitors and facilitates formulation and implementation of the national sectoral and strategic plans of all Ministries in the Government to ensure focus on the set targets. Besides planning the sector coordinates planning in all Ministries and through this policy is linked to planning and budgeting for national development

It also relates with other sectors through deployment of financial and human resources for execution of ministries. Further, the sector facilitates service delivery through promotion of ICT and e-Government in the government ministries. In the coming budget period, the sector will endeavor to strengthen these linkages with the other MTEF sector to enhance service delivery.

### **CHAPTER FIVE**

## **5.0** Emerging Issues and Challenges

In the course of executing its budget during the review period, the sector encountered some challenges while new issues emerged. The challenges faced include:

## 5.1 Challenges

- Inadequate financial resource allocations
- Understaffing, inadequate capacity building, and poor succession management
- Inadequate Monitoring and Evaluation of ongoing programmes
- Unreliable Integrated Financial Management Information System (IFMIS)
- Slow uptake of Public Service Reforms.
- Expansion in scope of service delivery without corresponding increase in budget
  - Lack of reliable and sustainable transport (vehicles) for field services
- High and unsustainable rents for Kenyan Missions abroad.
- Volatile foreign exchange rates.
- Low absorption capacity for development funds.
- Lack of legal framework for coordinating planning at all levels

## 5.2 **Emerging Issues**

New issued emerged in the implementation of the sector budget and include:

- The need to harmonize Kenya's policies with those of regional partners in the East African Community and other trading blocks
- The need to shield the sector from effects of globalization, economic and financial crisis.
- The need to expand the sector ceiling to accommodate funds for flagship projects and implementing the Medium Term Plan.
- The need to fund mandatory expenditures outside the ceiling as they are enormous.
- The sector is consistently underfunded as most of the resources fund mandatory expenditures in the sector leaving little for other programmes.
- The is increasing need to prioritize sector expenditure in order to fund flagship projects successfully

### **CHAPTER SIX**

### **6.0 Conclusion**

This sector influences the activities of other sectors in the MTEF as it mandate is cross cutting. It plays a key role in the execution of others sector mandates by mobilizing resources, providing directions and facilitating policy formulation and implementation. It in addition to links sectors with external agencies needed in the execution of their mandates besides facilitating creation of government structures necessary for enhancing public service delivery. Adequate resources should therefore be allocated to the sector to fulfill its mandate..

Consequently, the Government should consider the recommendations of this sector and implement them with the objective of improving service delivery and the performance of the entire sector.

#### CHAPTER SEVEN

### 7.0 Recommendations

Arising from the challenges faced and the emerging issues, it is recommended that:

- The sector gives priority in funding of ongoing projects and programmes identified in Vision 2030 and the Medium term Plan 2008-
- Funding of mandatory programmes like CDF should be done outside the sector ceiling
- Monitoring and evaluation function be strengthened with the sector and entire Government to ensure productivity of resources voted
- The IFMIS system should be upgraded and rolled out to all levels to ensure faster service delivery and production of information to all stakeholders by interfacing with other government management information systems.
- The sector embraces ICT for fast, cheap and sustainable service delivery
- Subsector put in mechanisms for increasing absorption of both GOK and donor funds.
- The sector continues to promote Results Based Management for national development
- Adequate resources should be voted for acquisition of properties in Kenya's missions abroad to reduce dependence on leased premises
- The sector strengthens regional and international cooperation for national development.

The sector accelerates Public Private Partnership (PPP) for national development