



REPUBLIC OF KENYA

# THE NATIONAL TREASURY

DIRECTORATE OF DEBT MANAGEMENT

## *MONTHLY DEBT BULLETIN*

NOVEMBER 2014

# 1.0 PUBLIC DEBT

## 1.1 Introduction

As at end November 2014, public and publicly guaranteed debt stood at Kshs 2,392.31 billion or 41.8 percent of GDP (Table 1). The increase of 2.10 percent over the end October 2014 position is mainly attributed to increase in domestic debt. Gross domestic debt increased by Ksh 49.06 billion to stand at Ksh 1,303.36 billion, while external debt increased by Ksh 0.12 billion to stand at Ksh 1,088.95 billion in November 2014. (Table 1).

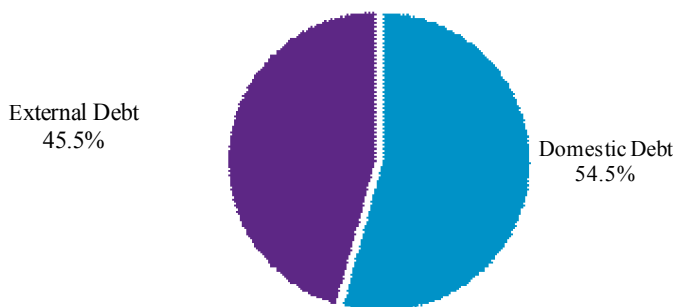
Table 1: Size of public debt, end November 2014, in billion

Debt Category	Kshs	USD	Percentage of GDP
Domestic Debt	1,303.36	14.45	22.8%
External Debt	1,088.95	12.07	19.0%
Total	2,392.31	26.52	41.8%

Source: The National Treasury and Central Bank of Kenya

The structure of public and publicly guaranteed debt shows that 54.5 percent of the total debt is domestic debt while 45.5 percent is external debt.(Chart 1).

Chart 1: Composition of public debt



Source: The National Treasury

## 1.2 Cost/Risk Characteristics of Public Debt

Reflecting Government external debt strategy of contracting or guaranteeing external loans with highly concessional terms to minimise interest rate cost, the average interest rate and grace period on the external debt portfolio was 2.9 percent and 7.2 years, respectively. In addition, the average maturity period for external loans was 16.3 years while the average grant element was 58.6 percent.

As an indication of the success in the lengthening of maturity structure of domestic debt to minimise refinancing risk in line with the 2014 Medium Term Debt Strategy, the average maturity profile of outstanding Government domestic debt stood at 5 years 1 month as at end November 2014.

### 1.3 Movement in Exchange Rates

Table 2 shows market indicative end-month foreign exchange rates for the period September to November 2014. During this period, the Kenya shilling appreciated against the Japanese Yen, Euro and Sterling Pound by 6.56, 0.88 and 2.37 percent respectively but it depreciated against the US Dollar by 1.01 percent. The shilling stood at Kshs 90.18 to the US Dollar at end of November 2014.

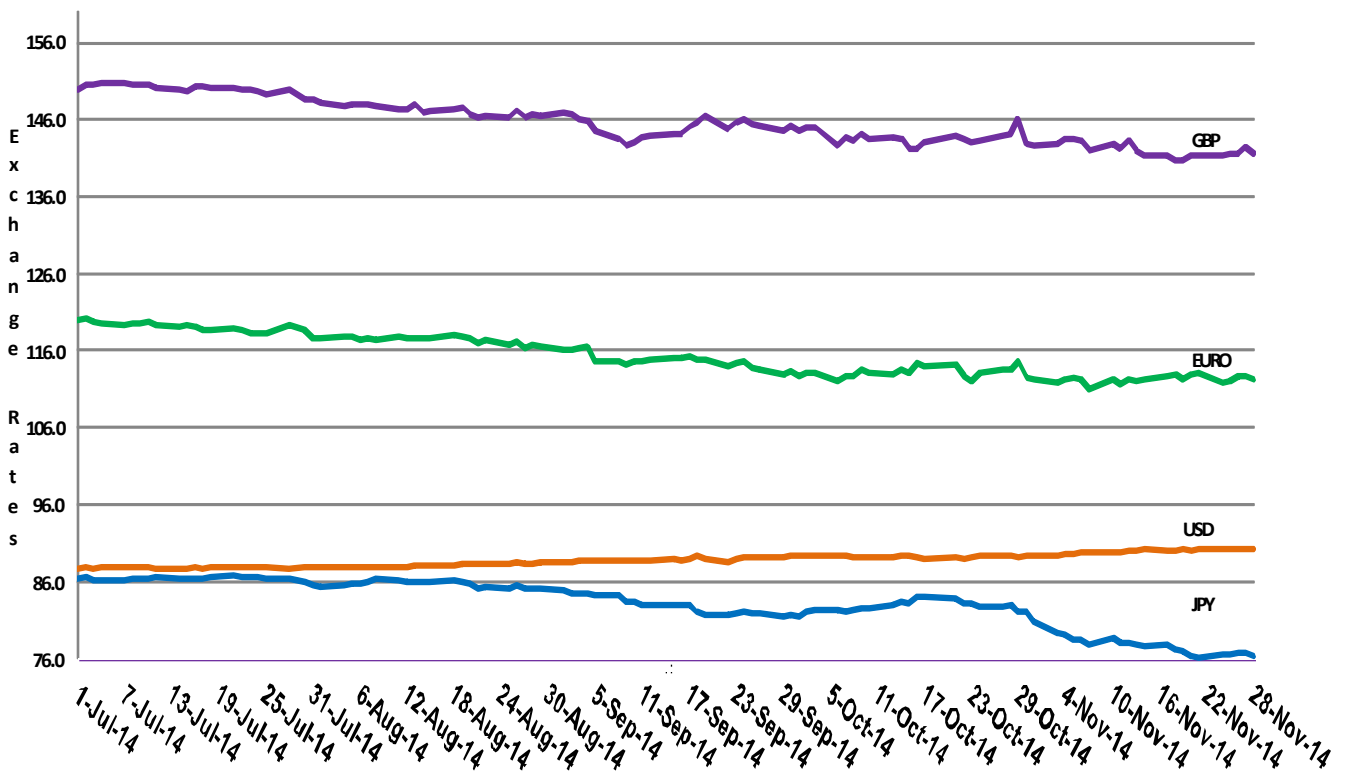
Table 2: Movement in exchange rates

Currency	September 2014	October 2014	November 2014
US Dollar	89.28	89.35	90.18
STG Pound	145.12	142.74	141.68
Euro	113.28	112.34	112.28
JPY(100)	81.63	80.85	76.27

Source: Central Bank of Kenya

Chart 2 shows the trends in daily exchange rates between Kenya Shilling and the four major foreign currencies from July 2014 to November 2014. The exchange rate against the four major currencies depicted volatile movement for the Sterling Pound, the Euro and the Yen during the period.

Chart 2: Kenya Shilling Exchange Rate



Source: Central Bank of Kenya

## 2.0 EXTERNAL DEBT

### 2.1 Size of Public and Publicly Guaranteed External Debt

Overall, public and publicly guaranteed external debt increased by Kshs 0.12 billion as at end November 2014 to Kshs 1,088.95 billion from Kshs 1,088.83 billion at the end of October 2014.(Table 3).

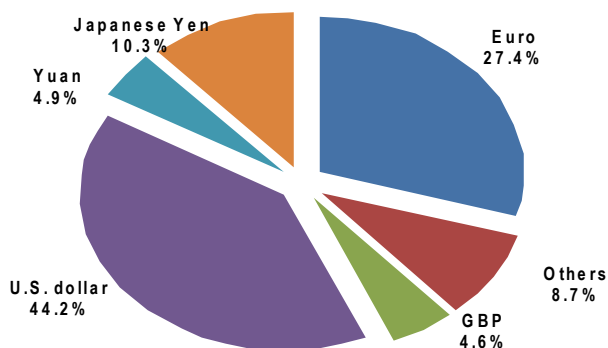
Table 3: External debt stock, in billions

	October 2014		October 2014	
	Kshs	USD	Kshs	USD
Bilateral	237.60	2.66	235.87	2.62
Multilateral	608.10	6.80	609.98	6.76
Guaranteed	42.23	0.47	40.49	0.45
Others	16.03	0.18	16.09	0.18
Commercial Banks	184.87	2.07	186.52	2.07
<b>Total</b>	<b>1,088.83</b>	<b>12.18</b>	<b>1,088.95</b>	<b>12.08</b>

Source: The National Treasury

The US Dollar forms the largest share of the external debt portfolio at 40.2 percent followed by the Euro at 29.0 percent and the Yen at 10.3 percent (Chart 3).

Chart 3. Currency Composition



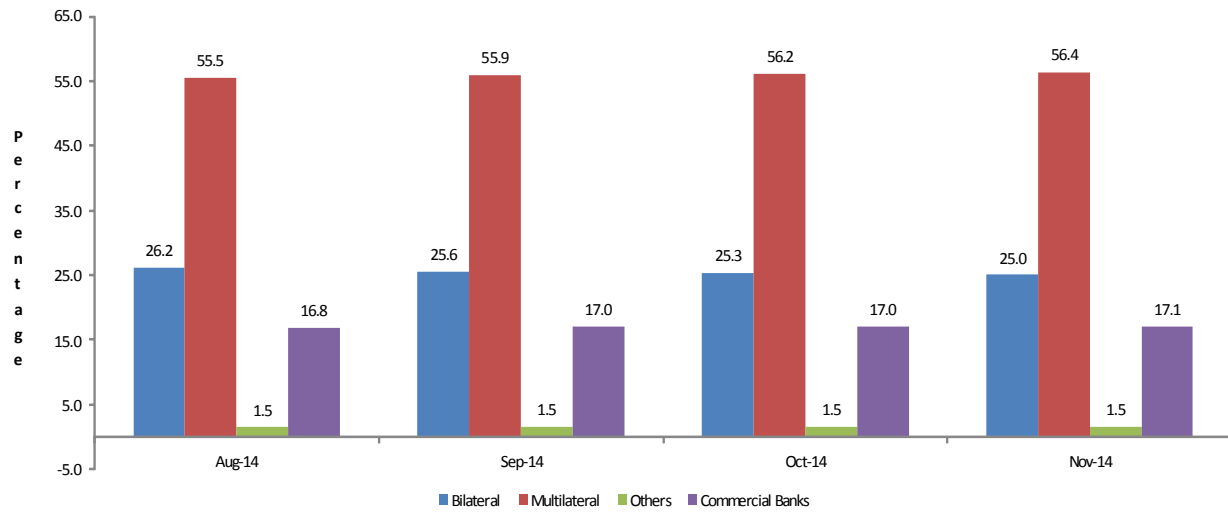
Source: The National Treasury

### 2.2 Structure of External Debt by Creditor

Official creditors account for 81.4 percent of the total public and publicly guaranteed external debt. Debt owed to multilateral creditors amounts to Ksh 614.0 billion (including Ksh 4.0 billion guaranteed debt owed to IDA) and dominates the portfolio at 56.4 percent of the total. Bilateral debt stands at Kshs 272.3 billion (25.0 percent of the total), inclusive of Kshs 36.4 billion guaranteed debt. (Chart 4 and Annex 1).

In the multilateral category, IDA, ADB/ADF, IMF and EEC/EIB account for the largest proportion of external credit, while China, France and Japan are the leading creditors in the bilateral category. The Commercial debt constitutes 17.6 percent of the total public and publicly guaranteed external debt. Others include suppliers credit.

Chart 4: External Debt by Creditor

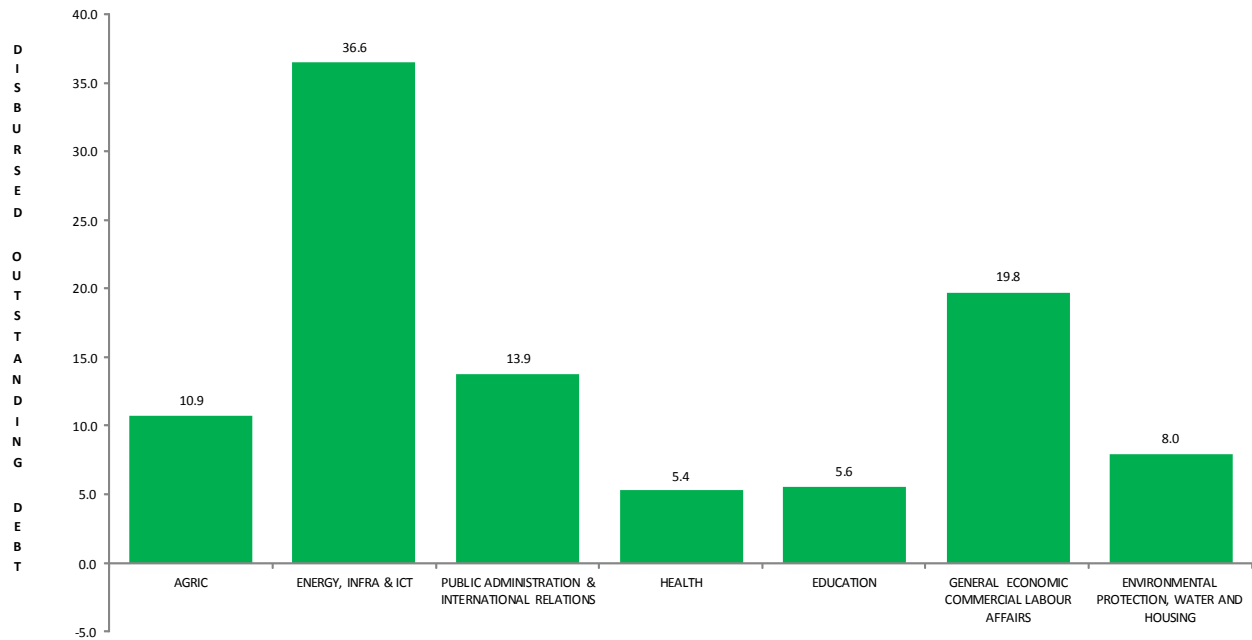


Source: The National Treasury

### 2.3 External Debt by Sector

Chart 5 below illustrates how the outstanding external debt is shared among the economic and social sectors of the economy.

Chart 5: External Debt Share by Sectors



Source: The National Treasury

## 2.4 Projected Cumulative External Debt Service

Projected cumulative external debt service for the period to end November 2014 stood at Kshs 69.49 billion. Principal and interest projections for the month of November 2014 was Kshs 0.79 billion and Kshs 0.99 billion, respectively. Multilateral and bilateral creditors constitute 11.4 percent and 9.5 percent of the cumulative projected debt service respectively during the period under review (Table 4).

Table 4: Projected Cumulative External Debt Service as at end of November 2014, in Kshs million

<b>Creditor category</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
Bilateral	4,815.80	1,795.91	6,611.71
Multilateral	5,800.26	2,150.62	7,950.88
Commercial	54,845.47	83.52	54,928.99
o/w Guaranteed	152.40	0.00	0.00
<b>Total</b>	<b>65,461.53</b>	<b>4,030.05</b>	<b>69,491.58</b>

Source: The National Treasury

## 2.5 Actual Cumulative External Debt Service

Actual cumulative debt service as at end November 2014 was Kshs 70.19 billion (Table 5). Actual principal and interest payments for the month of November 2014 was Kshs 0.59 billion and Kshs 0.51 billion respectively.

Table 5: Actual cumulative external debt service as at end of November 2014, in Kshs million

<b>Credit category</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
Bilateral	4,822.43	3,624.32	8,446.75
Multilaterals	5,857.11	2,332.62	8,189.73
Commercials	53,417.12	141.88	53,559.00
<b>Totals</b>	<b>64,096.66</b>	<b>6,098.82</b>	<b>70,195.48</b>

Source: The National Treasury

## 2.6 Budget Deviation

The actual cumulative debt service for November 2014 was above the projected debt service by Kshs 0.70 billion and this is attributed to the exchange rate variations between the projected and actual exchange rates.

## 2.7 Guaranteed External Debt

Under the Public Finance Management Act, 2012, the government may issue guarantees under various conditions so long as it does not exceed the statutory ceiling set by Parliament which currently stands at Kshs 200 billion. In the month of November 2014, the guaranteed external debt stock decreased by Kshs 1.74 billion to Kshs 40.49 billion from Ksh 42.23 billion in October 2014 due to appreciation during the period of the Kenyan Shilling against the Japanese Yen in which most of the guaranteed debt is denominated.

Table 6: Guaranteed outstanding debt by creditor, in Kshs million

<b>Creditor</b>	<b>September 2014</b>	<b>October 2014</b>	<b>November 2014</b>
Japan	37,970.02	37,821.33	36,044.75
Canada	348.20	348.49	351.71
U.S.A	37.94	37.97	38.33
IDA (KR Concessionaire)	4,017.57	4,020.85	4,058.06
Totals	42,373.74	42,228.64	40,492.85

**Source: The National Treasury**

## 3.0 DOMESTIC DEBT

### 3.1 Central Government Domestic Debt

Government net domestic debt increased by Kshs 49.17 billion to Kshs 1,066.06 billion in November 2014 from Kshs 1,016.89 billion in October 2014 due to increase in gross domestic debt over the period (Table 7).

Table 7: Government domestic debt, in Kshs billion

	September 2014	October 2014	November 2014
Gross domestic debt	1,260.88	1,254.30	1,303.36
<i>less</i>			
Govt. deposits at CBK	-110.81	-99.11	-98.60
Govt. deposits at commercial banks	-128.75	-132.60	-133.00
Govt. advances to parastatals	-5.70	-5.70	-5.70
Net domestic debt	1,015.62	1,016.89	1,066.06

Source: Central Bank of Kenya

### 3.2 Government Domestic Borrowing

During the month of November 2014, Government securities worth Kshs 83.00 billion were advertised. Bids worth Kshs 87.59 billion were received during the period (Treasury Bills Ksh 56.34 billion and Treasury Bond Ksh 31.25 billion). Successful bids amounted to Kshs 74.85 billion against redemptions of Kshs 27.96 billion leaving exchequer with a surplus of Kshs 46.89 billion.

Table 8: Government domestic borrowing, in Kshs million

	Treasury Bills	Treasury Bonds	Total
Advertised	48,000	35,000	83,000
Bids received	56,336	31,250	87,586
Successful bids	44,787	30,062	74,849
Redemptions (cost)	27,959	-	27,959
Net domestic borrowing	16,828	30,062	46,890

Source: The National Treasury



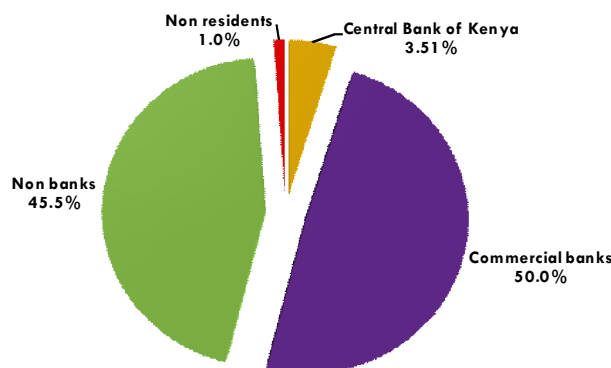
Table 9: Domestic debt instruments by holder end November 2014, in Kshs billion

Instrument/Holder	Commercial banks	Non banks	Central Bank of Kenya	Non residents	Total
Treasury bonds	454.23	495.99	0.05	3.44	953.70
Treasury bills	194.70	96.28	1.41	9.61	302.00
Others	3.29	0.07	44.30	0.00	47.66
Total	652.22	592.34	45.76	13.05	1,303.36
Percentage Holding	50.04	45.45	3.51	1.00	

Source: Central Bank of Kenya

At the end of November 2014, banks held the largest proportion of the outstanding Government debt securities amounting to Kshs 652.22 billion or 50.04 percent (Table 9 and Chart 6). This component comprises mostly Treasury Bonds and Bills. The non banks category comprises non bank financial institutions, National Social Security Fund (NSSF), parastatals, insurance companies, building societies, pension funds and individuals. The Non Banks held Kshs 592.34 billion or 45.45 percent while the Government debt worth Kshs 13.05 billion or 1.00 percent was held by non residents who invest through nominee accounts in the local banks. Kshs 45.76 billion held by Central Bank of Kenya comprises the Government overdraft and Repo Treasury Bills used for execution of monetary policy.

Chart 6: Domestic debt by holder as at end November 2014

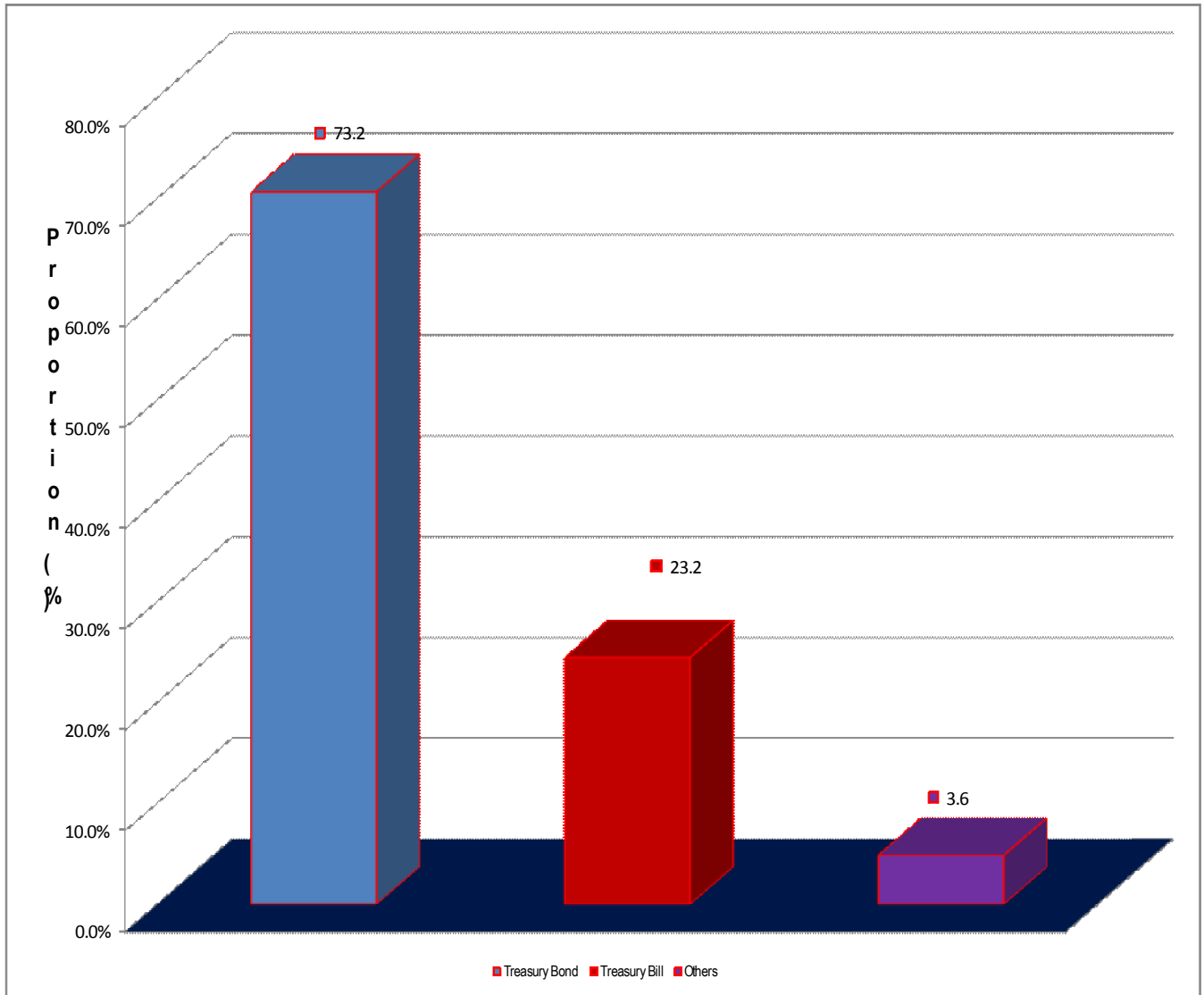


Source: Central Bank of Kenya

### 3.3 Domestic Debt by Instruments

Chart 7 shows the composition of the domestic debt as at end November 2014. 73.2 percent of Government domestic debt was in Treasury Bonds, 23.2 percent in Treasury Bills while the balance is mainly the Government overdraft at the Central Bank of Kenya. The structure of the holding is consistent with the debt strategy of holding more domestic debt on longer dated instruments to minimise refinancing risk and promote development of domestic markets for Government securities.

Chart 7: Domestic debt by instrument



### 3.4 Net Domestic Financing

Table 10 shows that as at end November 2014, the net domestic financing stood at a net repayment of Kshs 13.45 billion.

Table 10: Net domestic financing, in Kshs billion

	June-2014	November-2014	Change
Treasury Bills	278.92	278.78	(0.14)
Treasury Bonds	879.33	916.49	37.16
Pre-1997 Govt. Overdraft debt	27.78	27.78	0.00
Other	39.74	18.46	(21.28)
<i>of which Overdraft (from CBK)</i>	37.24	22.56	(14.68)
Govt. deposits	125.76	154.94	29.18
<b>Net Domestic Credit</b>	<b>1,100.01</b>	<b>1,086.57</b>	<b>(13.44)</b>

Source: Central Bank of Kenya

### 3.5 Cumulative Domestic Interest Payments

As at end November 2014, Government actual cumulative domestic interest payments stood at Kshs 51.23 billion against the cumulative projected interest payments of Kshs 46.10 billion. Actual interest payments on Treasury Bonds and Treasury Bills amounted to Kshs 36.70 billion and Kshs 13.38 billion respectively. The variance of Kshs 5.13 billion is attributed to high actual interest rates realized in the market compared to the projected interest rates.

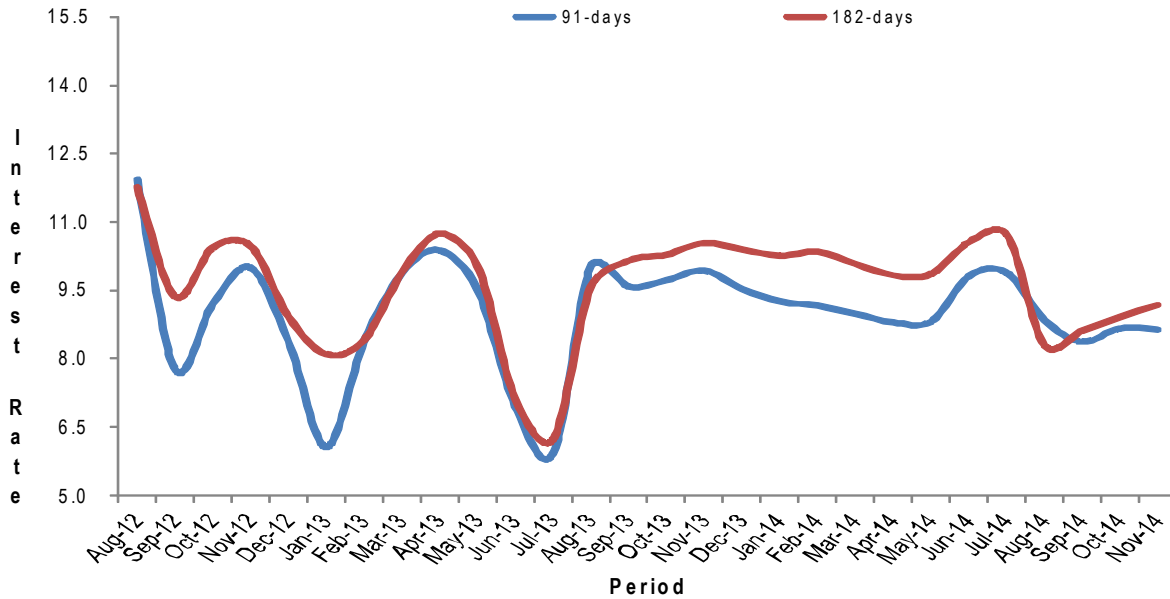
Table 11: Domestic interest payments, in Kshs million

Type of Debt	Projected	Actual	Variance
Treasury Bonds	38,719.21	36,701.17	(2,018.04)
Treasury Bills	6,612.88	13,378.82	6,765.94
Overdraft	416.67	803.65	386.98
Pre-1997 overdraft debt	349.33	347.04	(2.29)
<b>Totals</b>	<b>46,098.09</b>	<b>51,230.68</b>	<b>5,132.59</b>

### 3.6 Average Interest rates for Treasury Bills

Chart 8 shows the monthly trends on average interest rates for both the 91-day and 182-day Treasury Bills since August 2012. During the month of November 2014, the average interest rates for the 91-day Treasury bills decreased by 3 basis points to 8.64 percent from 8.67 percent in October 2014 and the 182-days Treasury bill increased by 27 basis point to 9.18 per cent from 8.91 percent per annum. 364-days Treasury bill rate stood at an average of 10.24 percent per annum in November 2014.

Chart 8: Average interest rates on Treasury Bills



Source: Central Bank of Kenya

### 3.7 Yields on Treasury Bonds

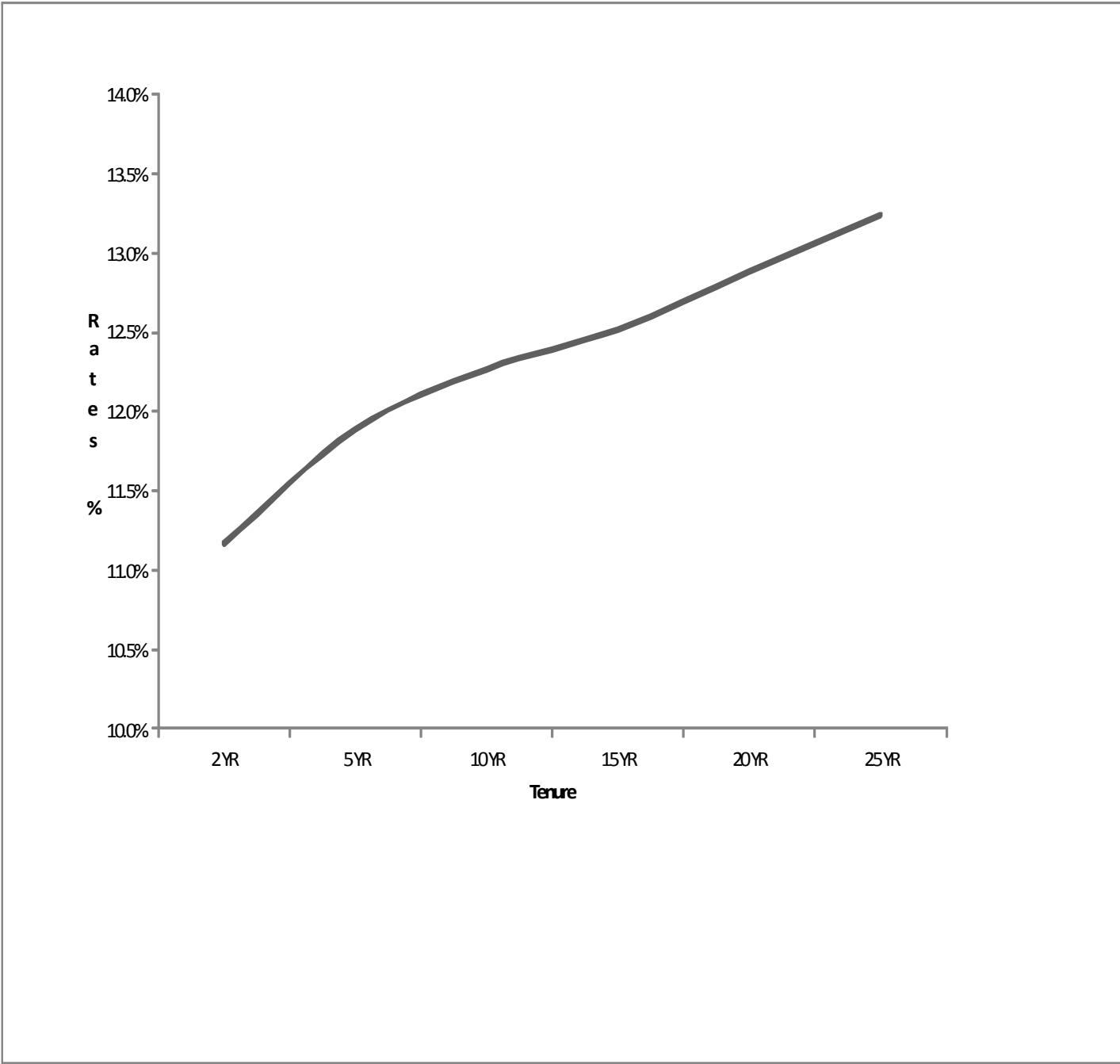
The Government has been implementing a Benchmark Bond programme to increase liquidity around selected Bonds and promote secondary trading. One of the key objectives of the programme is to lower both refinancing risk and cost of borrowing by the Government. Table 12 shows the yields on selected benchmark Treasury Bonds in the secondary market as at end November 2014.

Table 12 : Yields on selected Treasury Bonds

Tenure	Rate (%)
2 YR	11.17
5 YR	11.89
10 YR	12.27
15 YR	12.52
20 YR	12.88
25 YR	13.24

Source: Nairobi Securities Exchange (NSE)

Chart 9: Secondary Market yields on selected Treasury Bonds



**ANNEX 1: STOCK OF PUBLIC AND PUBLICLY GUARANTEED EXTERNAL DEBT BY SOURCE (IN KSHS MILLIONS)**

<b>CREDITOR</b>	<b>Stock at end October 2014</b>	<b>Stock at end November 2014</b>	<b>Change</b>
<b>CENTRAL GOVERNMENT</b>			
<b>BILATERAL</b>			
AUSTRIA	619.93	619.60	(0.33)
BELGIUM	7,096.02	7,092.23	(3.79)
CANADA	953.45	962.27	8.82
DENMARK	1,798.92	1,798.97	0.05
FINLAND	84.25	84.62	0.37
FRANCE	58,200.88	58,169.80	(31.08)
GERMANY	24,679.55	24,666.37	(13.18)
ITALY	1,117.97	1,117.61	(0.36)
JAPAN	39,434.91	37,206.10	(2,228.81)
NETHERLANDS	2,303.97	2,306.17	2.20
UK	1,631.20	1,619.16	(12.04)
USA	4,346.46	4,386.69	40.23
PARIS CLUB OTHERS	5,689.17	5,691.50	2.33
NON PARIS CLUB	89,647.18	90,145.13	497.95
o/w CHINA	82,735.63	83,186.20	450.57
<b>Sub total</b>	<b>237,603.87</b>	<b>235,866.22</b>	<b>(1,737.65)</b>
<b>MULTILATERAL</b>			
ADB/AFDB	115,157.75	113,801.13	(1,356.62)
EEC/EIB	20,858.55	21,733.45	874.90
IDA	374,915.14	377,229.82	2,314.68
IFAD	10,537.68	10,661.10	123.42
IMF	77,766.41	77,738.13	(28.28)
OTHERS	8,868.01	8,819.72	(48.29)
<b>Sub total</b>	<b>608,103.54</b>	<b>609,983.34</b>	<b>1,879.80</b>
<b>COMMERCIAL BANKS</b>	<b>184,868.15</b>	<b>186,518.85</b>	<b>1,650.70</b>
<b>SUPPLIERS CREDIT</b>	<b>16,027.96</b>	<b>16,090.29</b>	<b>62.33</b>
<b>Sub Total</b>	<b>1,046,603.50</b>	<b>1,048,458.69</b>	<b>1,855.19</b>
<b>GUARANTEED DEBT</b>			
CANADA	348.49	351.71	3.22
JAPAN	37,821.33	36,044.75	(1,776.58)
USA	37.97	38.33	0.36
IDA (KR Concessionaire)	4,020.85	4,058.06	37.21
<b>Sub Total</b>	<b>42,228.64</b>	<b>40,492.85</b>	<b>(1,735.79)</b>
<b>GOK+ GUARANTEED TOTAL</b>	<b>1,088,832.15</b>	<b>1,088,951.54</b>	<b>119.39</b>

Source: The National Treasury

**Memorandum item**

**Nominal GDP (in Kshs Billion) 5,719.1**

**Source: BPS**

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