



REPUBLIC OF KENYA

# MINISTRY OF FINANCE

## *MONTHLY DEBT BULLETIN*

**MAY 2013**

# 1.0 PUBLIC DEBT

## 1.1 Introduction

As at end May 2013, public and publicly guaranteed debt stood at Kshs 1,910.64 billion or 50.6 percent of GDP (see Table 1). The increase of 1.39 percent over the end April 2013 position is attributed to increase in both external debt and domestic debt. Gross domestic debt increased by Ksh 11.09 billion to stand at Ksh 1,078.40 billion, while external debt increased by Ksh 15.44 billion to stand at Ksh 832.24 billion in May 2013 due to increased disbursements and exchange rate depreciation against world major currencies during the month. (See Table 1).

Table 1: Size of public debt, in billion

Debt Category	Kshs	USD
Domestic Debt	1,078.40	12.67
External Debt	832.24	9.78
Total	1,910.64	22.45

Source: Ministry of Finance

The structure of public and publicly guaranteed debt shows that 56.4 percent of the total debt is domestic debt while 43.6 percent is external debt as shown in Chart 1.

Chart 1: Composition of public debt



Source: Ministry of Finance

## 1.2 Cost/Risk Characteristics of Public Debt

Reflecting Government external debt strategy of contracting or guaranteeing external loans with highly concessional terms to minimise interest rate cost, the average interest rate and grace period on the external debt portfolio was 0.8 percent and 10.1 years, respectively. In addition, the average maturity period for external loans was 29.2 years while the average grant element was 68.3 percent.

As an indication of the success in lengthening the maturity structure of domestic debt to minimise refinancing risk in line with the Medium Term Debt Strategy, the average maturity profile of outstanding Government domestic debt remained at 5 years 1 months as at end May 2013.

### 1.3 Movement in Exchange Rates

Table 2 shows market indicative end-month foreign exchange rates for the period March 2013 to May 2013. The Kenya shilling appreciated against the Sterling Pound and the Japanese Yen by 0.38 percent and 1.67 percent respectively while the Kenya shilling depreciated against the US Dollar and the Euro by 1.55 percent and 0.88 percent respectively. The shilling stood at Kshs 85.12 to the US Dollar at end of May 2013. Appreciation or depreciation of the Kenya Shilling has the effect of decreasing or increasing external debt stock and the cost of debt service.

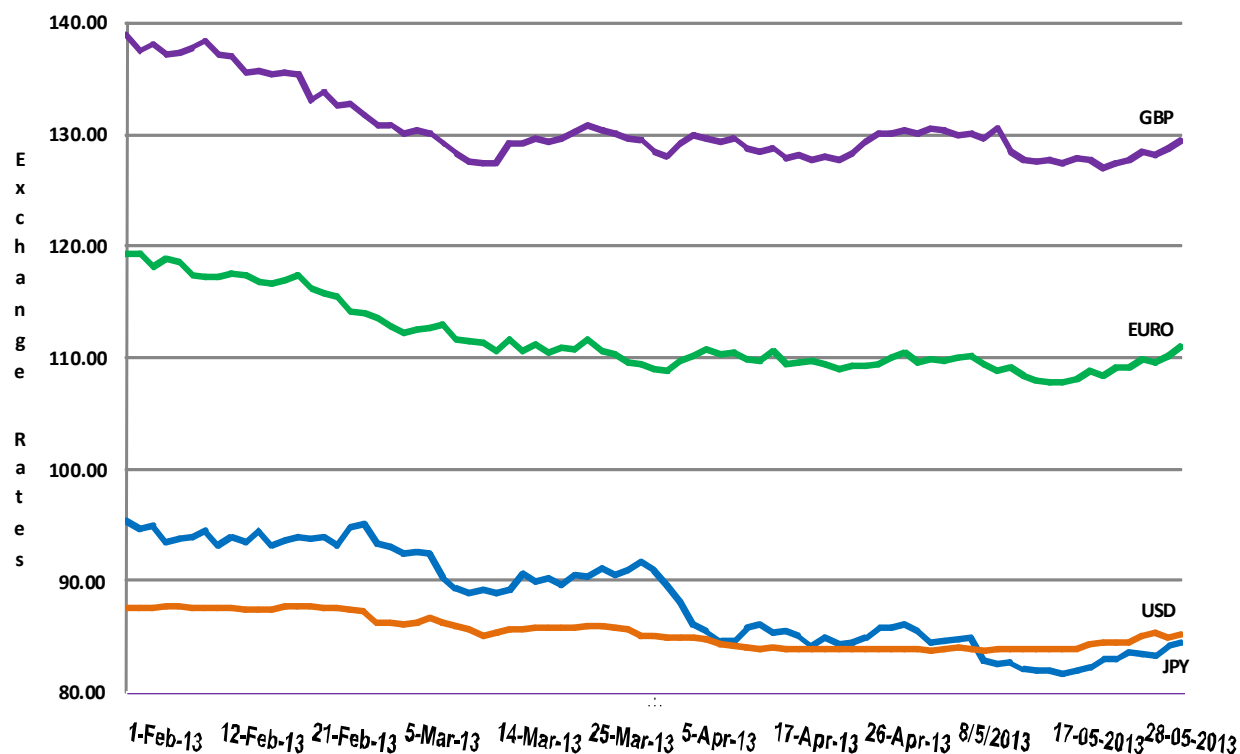
Table 2: Movement in exchange rates

Currency	March 2013	April 2013	May 2013
US Dollar	85.64	83.82	85.12
STG Pound	129.61	129.99	129.50
Euro	109.55	109.95	110.92
JPY(100)	90.96	85.75	84.32

Source: Central Bank of Kenya

Chart 2 shows the trends in daily exchange rates between Kenya Shilling and the four major foreign currencies from February 2013 to May 2013. The four major currencies recorded a mixed performance over the month of May against all major world currencies.

Chart 2: Kenya Shilling Exchange Rate



Source: Central Bank of Kenya

## 2.0 EXTERNAL DEBT

### 2.1 Size of Public and Publicly Guaranteed External Debt

Overall, public and publicly guaranteed external debt increased by Kshs 15.44 billion to Kshs 832.24 billion from Kshs 816.80 billion in April 2013 as shown in Table 3.

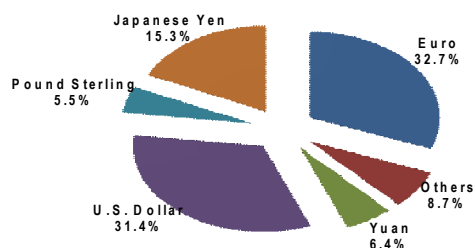
Table 3: External debt stock, in billions

	April 2013		May 2013	
	Kshs	USD	Kshs	USD
Bilateral	213.28	2.54	215.99	2.54
Multilateral	488.62	5.83	500.32	5.88
Guaranteed	42.59	0.51	42.60	0.50
Others	14.85	0.18	15.03	0.18
Commercial Banks	57.46	0.68	58.30	0.68
Total	816.80	9.74	832.24	9.78

Source: Ministry of Finance

These increase can be attributed to increased disbursements and depreciation of the Kenya Shilling against the US Dollar and the Euro. Chart 3 below indicates the currency composition of external debt, it shows that the Euro forms the largest share of the external debt portfolio followed by the US Dollar at 31.4 per cent.

Chart 3. Currency Composition

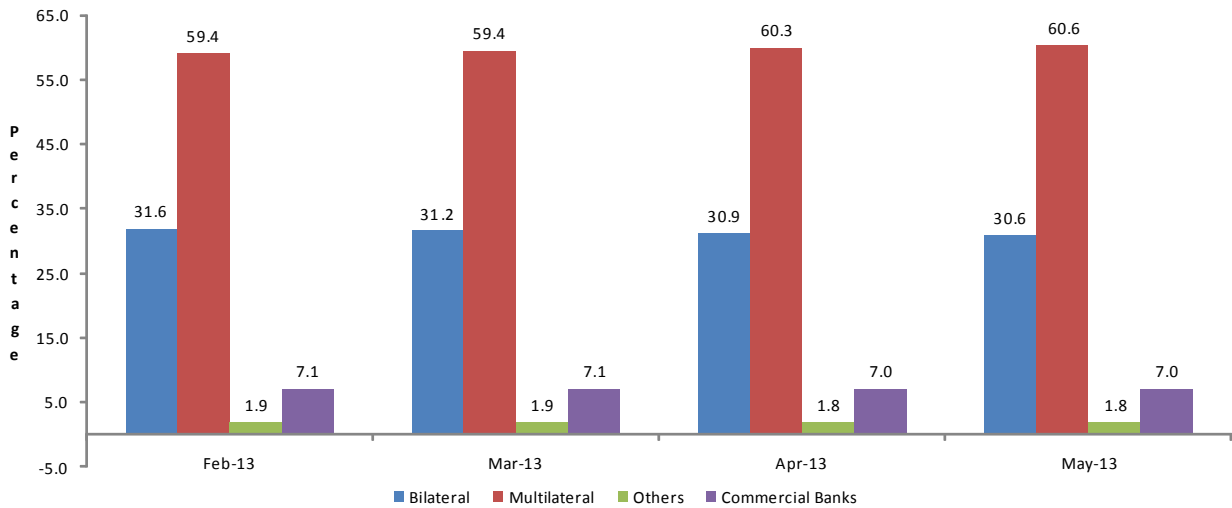


Source: Ministry of Finance

### 2.2 Structure of External Debt by Creditor

Official creditors account for 91.19 percent of the total public and publicly guaranteed external debt, out of which debts owed to multilateral creditors of Ksh 504.15 billion including Ksh 3.83 billion guaranteed debt owed to IDA dominate the portfolio (60.58 percent of the total). Bilateral debt stands at Kshs 254.76 billion (30.61 percent of the total), inclusive of Kshs 38.77 billion guaranteed debt, as shown in Chart 4 and Annex 1. In the multilateral category, IDA, ADB/ADF, IMF and EEC/EIB account for the largest proportion of external credit, while Japan, France and Germany are the leading creditors in the bilateral category. The Commercial debt constitutes 7.01 percent of the total public and publicly guaranteed external debt.

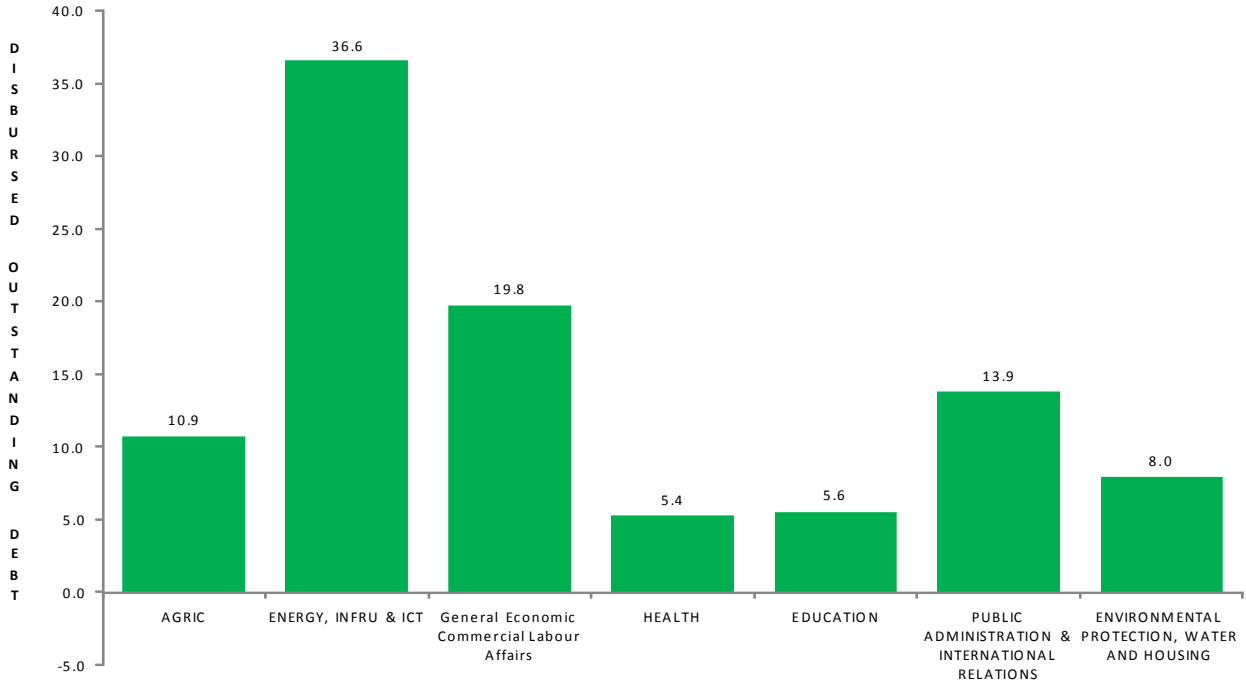
Chart 4: External Debt by Creditor



Source: Ministry of Finance

2.3 External Debt by Sector

The graph below illustrates how the outstanding external debt is shared among the economic and social sectors of the economy, most external loans are used to fund the Energy, infrastructure and IT sectors.



## 2.4 Projected Cumulative External Debt Service

Projected cumulative external debt service for the period to end May 2013 stood at Kshs 35.15 billion. Principal and interest projections for the month of May 2013 were Kshs 0.55 billion and Kshs 0.81 billion, respectively. Multilateral and bilateral creditors constitute 49.9 percent and 42.7 percent of the cumulative projected debt service respectively during the period under review as shown in Table 4.

Table 4: Projected Cumulative External Debt Service as at end of May 2013, in Kshs million

Creditor category	Principal	Interest	Total
Bilateral	11,770.32	3,245.76	15,016.08
Multilateral	12,951.59	4,572.13	17,523.72
Commercial	-	2,610.75	2,610.75
Total	24,721.91	10,428.64	35,150.55

Source: Ministry of Finance

## 2.5 Actual Cumulative External Debt Service

Actual cumulative debt service as at end May 2013 was Kshs 32.47 billion as reflected in Table 5. Actual principal and interest payments for the month of May 2013 was Kshs 0.59 billion and Kshs 0.49 billion respectively.

Table 5: Actual cumulative external debt service as at end of May 2013, in Kshs million

Credit category	Principal	Interest	Total
Bilateral	10,509.48	4,406.56	14,916.04
Multilaterals	11,619.66	3,593.73	15,213.39
Commercials	-	2,337.48	2,337.48
Totals	22,129.14	10,337.77	32,466.91

Source: Ministry of Finance

## 2.6 Budget Deviation

The actual cumulative debt service for May 2013 was below the projected debt service by Kshs 2.68 billion. The deviation is explained by changes in exchange rates between the actual and projected debt service payments and the monthly interest payments on the syndicated loan which is now payable semi-annually instead of the projected monthly payments.

## 2.7 Guaranteed External Debt

Under the Public Financial Management Act, 2012, the government may issue guarantees so long as it does not exceed the statutory ceiling set by Parliament which currently stands at Kshs 200 billion. The guaranteed external debt increased by Kshs 10.33 million to Kshs 42.60 billion in May 2013 from Ksh 42.59 billion in April 2013 due to increased disbursements made during the month.

Table 6: Guaranteed outstanding debt by creditor, in Kshs million

<b>Creditor</b>	<b>March 2013</b>	<b>April 2013</b>	<b>May 2013</b>
Japan	37,718.26	38,326.17	38,270.20
Canada	359.70	352.06	357.53
U.S.A	145.58	142.50	144.71
IDA (KR Concessionaire)	3,853.74	3,771.94	3,830.56
<b>Totals</b>	<b>42,077.28</b>	<b>42,592.67</b>	<b>42,603.00</b>

**Source: Ministry of Finance**

## 3.0 DOMESTIC DEBT

### 3.1 Central Government Domestic Debt

Government net domestic debt decreased by Kshs 46.64 billion to Ksh 899.79 billion in May 2013 from Kshs 946.43 billion in April due to increased Government deposits at Central Bank as indicated in Table 7.

Table 7: Government domestic debt, in Kshs billion

	March 2013	April 2013	May 2013
Gross domestic debt	981.67	1,067.31	1,078.40
<i>less</i>			
Govt. deposits at CBK	5.17	-10.37	-68.10
Govt. deposits at commercial banks	-105.25	-104.81	-104.81
Govt. advances to parastatals	-5.70	-5.70	-5.70
Net domestic debt	875.89	946.43	899.79

Source: Central Bank of Kenya

### 3.2 Government Domestic Borrowing

During the month of May 2013, Government securities worth Kshs 53 billion were advertised. Bids worth Kshs 146.9 billion were received, out of which, bids for the Treasury Bills and Treasury Bonds were Kshs 121.2 billion and Kshs 25.7 billion respectively. Successful bids amounted to Kshs 54.5 billion against the months redemptions of Kshs 46.2 billion leaving exchequer with a surplus of Kshs 8.3 billion.

Table 8: Government domestic borrowing, in Kshs million

	Treasury Bills	Treasury Bonds	Total
Advertised	43,000	10,000	53,000
Bids received	121,242	25,704	146,946
Successful bids	44,394	10,132	54,526
Redemptions (cost)	(38,494)	(7,705)	(46,199)
Net domestic borrowing	5,900	2,427	8,327

Source: Ministry of Finance



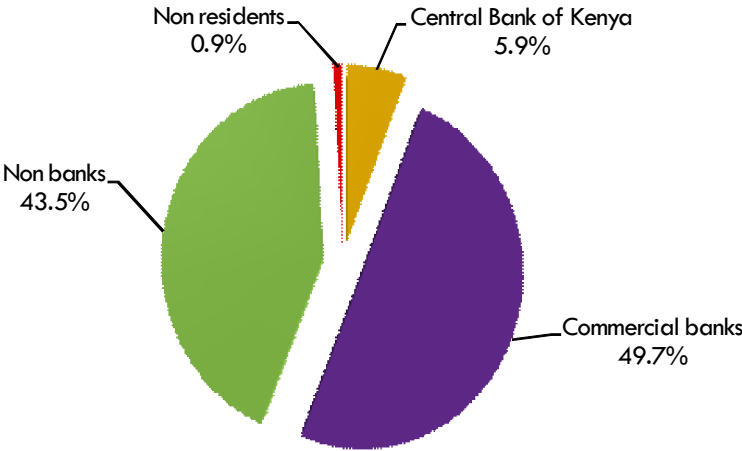
Table 9: Domestic debt instruments by holder, in Kshs billion

Instrument/Holder	Commercial banks	Non banks	Central Bank of Kenya	Non residents	Total
Treasury bonds	341.78	401.28	0.33	3.49	746.88
Treasury bills	187.15	67.62	0.01	6.47	261.24
Others	6.51	0.07	63.70	0.00	70.28
<b>Total</b>	<b>535.43</b>	<b>468.97</b>	<b>64.04</b>	<b>9.96</b>	<b>1,078.40</b>
<b>Percentage Holding</b>	<b>49.7</b>	<b>43.5</b>	<b>5.9</b>	<b>0.9</b>	<b>100.00</b>

Source: Central Bank of Kenya

At the end of May 2013, commercial banks continued to hold the largest proportion of the outstanding Government debt securities amounting to Kshs 535.43 billion or 49.7 percent as shown in Table 9 and Chart 5. The non banks held 43.5 percent of the outstanding Government paper, mostly Treasury Bonds. The non banks category comprises non bank financial institutions, National Social Security Fund (NSSF), parastatals, insurance companies, building societies, pension funds and individuals. Government debt worth Kshs 9.96 billion or 0.9 percent was held by non residents who invest through nominee accounts in the local banks. Kshs 64.04 billion held by Central Bank of Kenya comprises the Government overdraft and Repo Treasury Bills used for execution of monetary policy.

Chart 5: Domestic debt by holder as at end May 2013

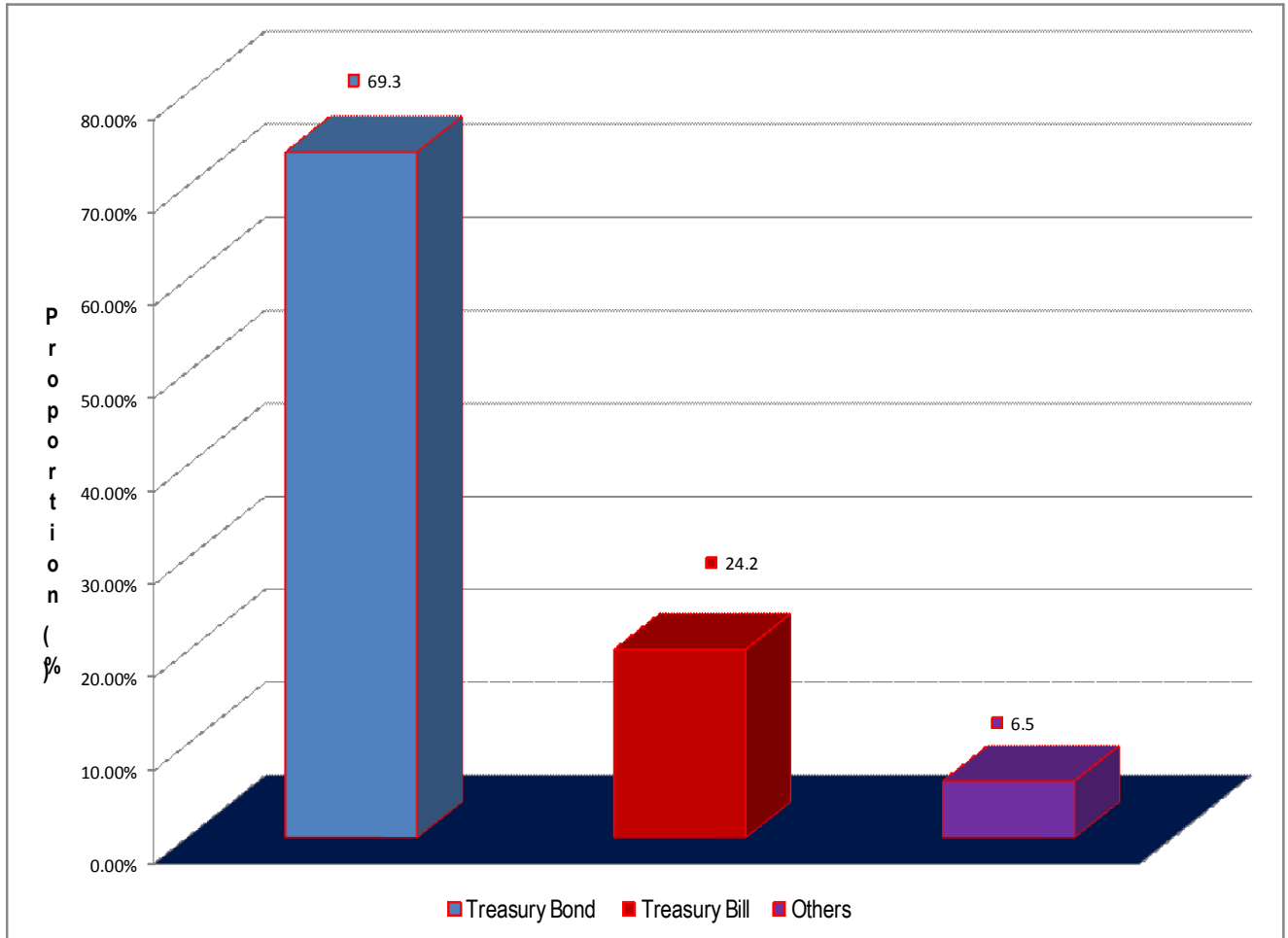


Source: Central Bank of Kenya

### 3.3 Domestic Debt by Instruments

Chart 6 shows the composition of the domestic debt as at end May 2013. 69.3 percent of Government domestic debt was in Treasury Bonds, 24.2 percent in Treasury Bills while the balance is mainly the Government overdraft at the Central Bank of Kenya. The structure of the holding is consistent with the debt strategy of holding more domestic debt on longer dated instruments to minimise refinancing risk and promote development of domestic markets for Government securities.

Chart 6: Domestic debt by instrument



Source: Central Bank of Kenya

### 3.4 Net Domestic Financing

Table 10 shows that as at end May 2013, the net domestic financing stood at Kshs 183.84 billion.

Table 10: Net domestic financing, in Kshs billion

	June-2012	May-2013	Change
Treasury Bills	120.82	239.56	118.74
Treasury Bonds	661.30	716.22	54.92
Pre-1997 Govt. Overdraft debt	30.00	29.44	(0.56)
Other	7.81	39.45	31.64
<i>of which Overdraft (from CBK)</i>	7.26	34.19	26.93
Govt. deposits	93.69	114.59	20.90
Net Domestic Credit	726.24	910.08	183.84

Source: Central Bank of Kenya

### 3.5 Cumulative Domestic Interest Payments

As at end May 2013, Government actual cumulative domestic interest payments stood at Kshs 101.3 billion against the cumulative projected interest payments of Kshs 100.13 billion. Actual interest payments on Treasury Bonds and Treasury Bills amounted to Kshs 76.52 billion and Kshs 20.87 billion respectively.

Table 11: Domestic interest payments, in Kshs million

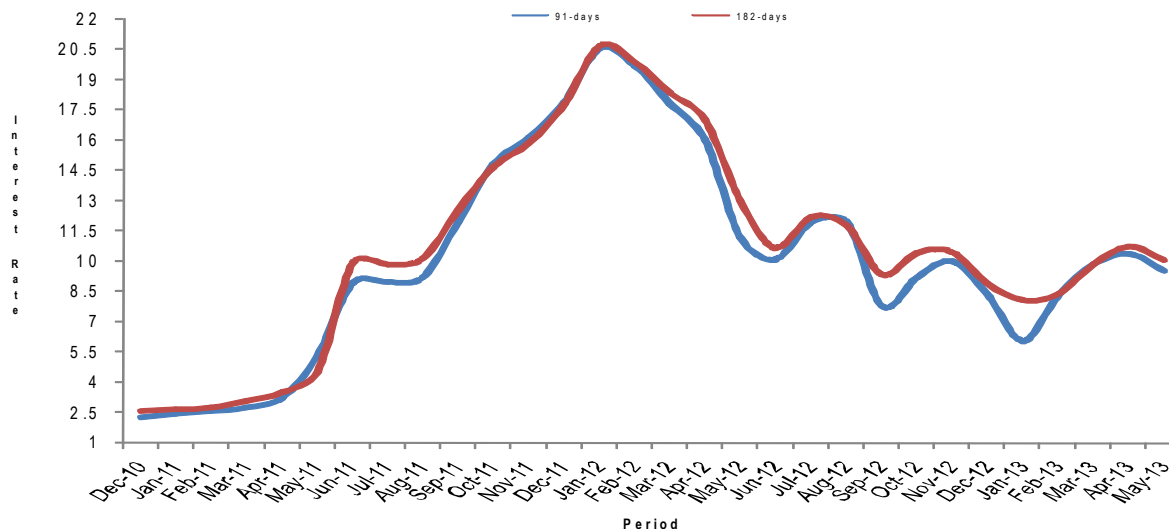
Type of debt	Projected	Actual	Variance
Treasury bonds	75,694	76,515	821
Treasury bills	20,137	20,874	737
Overdraft	2,904	2,729	(175)
Pre-1997 overdraft debt	1,392	1,180	(212)
Totals	100,127	101,298	1,171

Source: Central Bank of Kenya

### 3.6 Average Interest rates for Treasury Bills

Chart 7 shows the monthly trends on average interest rates for both the 91-day and 182-day Treasury Bills since December 2010. During the month of May 2013, the average interest rates for the 91-day Treasury bills increased by 85 basis points to 9.53 percent and the 182-days Treasury bill increased by 70 basis points to 10.04 percent per annum from the end April 2013 position. 364-days Treasury bill rate stood at an average of 11.92 percent per annum in May 2013.

Chart 7: Average interest rates on Treasury Bills



Source: Central Bank of Kenya

### 3.7 Yields on Treasury Bonds

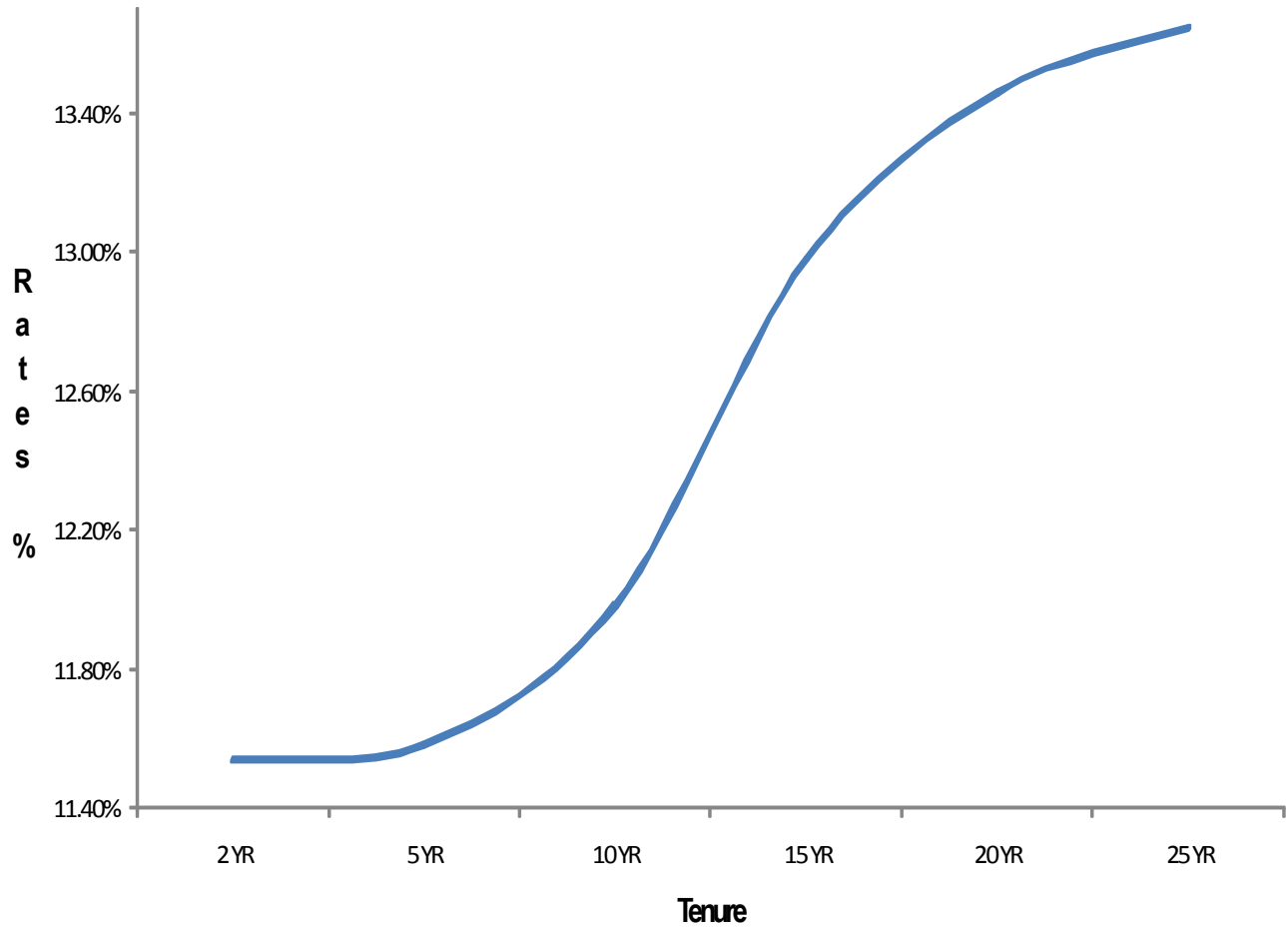
The Government has been implementing a Benchmark Bond programme to increase liquidity around selected Bonds and promote secondary trading. One of the key objectives of the programme is to lower both refinancing risk and cost of borrowing by the Government. Table 12 shows the yields on selected benchmark Treasury Bonds in the secondary market.

Table 12 : Yields on selected Treasury Bonds

Tenure	Rate (%)
2 YR	11.54
5 YR	11.58
10 YR	11.99
15 YR	12.98
20 YR	13.46
25 YR	13.64

Source: Nairobi Securities Exchange (NSE)

Chart 8: Yields on selected Treasury Bonds



**ANNEX 1: STOCK OF PUBLIC AND PUBLICLY GUARANTEED DEBT BY SOURCE  
(IN KSHS MILLIONS)**

<b>CREDITOR</b>	<b>Stock at end April 2013</b>	<b>Stock at end May 2013</b>	<b>Change</b>
<b>CENTRAL GOVERNMENT</b>			
<b>BILATERAL</b>			
AUSTRIA	1,048.80	1,058.07	9.27
BELGIUM	7,623.48	7,644.83	21.35
CANADA	1,064.06	1,080.60	16.54
DENMARK	1,977.34	1,997.55	20.21
FINLAND	100.62	101.84	1.22
FRANCE	45,484.09	46,915.62	1,431.53
GERMANY	24,734.92	24,986.23	251.31
ITALY	2,100.28	2,119.15	18.87
JAPAN	47,148.64	46,502.12	(646.52)
NETHERLANDS	2,698.92	2,762.62	63.70
UK	1,818.23	1,811.34	(6.89)
USA	4,639.04	4,711.15	72.11
PARIS CLUB OTHERS	5,089.63	5,138.22	48.59
NON PARIS CLUB	67,750.32	69,156.02	1,405.70
o/w CHINA	61,141.28	62,405.02	1,263.74
<b>Sub total</b>	<b>213,278.37</b>	<b>215,985.35</b>	<b>2,706.98</b>
<b>MULTILATERAL</b>			
ADB/AFDB	83,364.16	79,902.90	(3,461.26)
EEC/EIB	15,641.47	15,704.45	62.98
IDA	299,875.97	314,037.21	14,161.24
IFAD	8,732.84	8,800.33	67.49
IMF	72,232.72	73,088.18	855.46
OTHERS	8,769.87	8,790.02	20.15
<b>Sub total</b>	<b>488,617.04</b>	<b>500,323.09</b>	<b>11,706.05</b>
<b>COMMERCIAL BANKS</b>	<b>57,455.88</b>	<b>58,300.89</b>	<b>845.01</b>
<b>SUPPLIERS CREDIT</b>	<b>14,852.60</b>	<b>15,025.81</b>	<b>173.21</b>
<b>Sub Total</b>	<b>774,203.89</b>	<b>789,635.14</b>	<b>15,431.25</b>
<b>GUARANTEED DEBT</b>			
CANADA	352.06	357.53	5.47
JAPAN	38,326.17	38,270.20	(55.97)
USA	142.50	144.71	2.21
IDA (KR Concessionaire)	3,771.94	3,830.56	58.62
<b>Sub Total</b>	<b>42,592.67</b>	<b>42,603.00</b>	<b>10.33</b>
<b>GOK+ GUARANTEED TOTAL</b>	<b>816,796.56</b>	<b>832,238.14</b>	<b>15,441.58</b>

Source: Ministry of Finance  
Memorandum item

Nominal GDP (in Kshs Billion) 3,775.40

Source: QEBR May 2013

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