

REPUBLIC OF KENYA

THE NATIONAL TREASURY

DIRECTORATE OF PUBLIC DEBT MANAGEMENT

MONTHLY DEBT BULLETIN

1.0 PUBLIC DEBT

1.1 Introduction

As at end Februay 2015, total public and publicly guaranteed debt stood at Kshs 2,650.05 billion or 46.33 percent of GDP (Table 1). The increase of 1.9 percent over the end January 2015 position is attributed to increase in both domestic and external debt. External debt increased by Ksh 30.30 billion to stand at Ksh 1,296.75 billion, while the gross domestic debt increased by Ksh 18.66 billion to stand at Ksh 1,353.30 billion in February 2015 (Table 1).

Table 1: Size of public debt, end February 2015, in billion

Debt Category	Kshs	USD	Percentage of GDP
Domestic Debt	1,353.30	14.80	23.66
External Debt	1,296.75	14.18	22.67
Total	2,650.05	28.98	46.33

Source: The National Treasury and Central Bank of Kenya

The structure of public and publicly guaranteed debt shows that 51.1 percent of the total debt is domestic debt while 48.9 percent is external debt (Chart 1).

Chart 1: Composition of public debt



Source: The National Treasury

1.2 Cost/Risk Characteristics of Public Debt

Reflecting Government external debt strategy of contracting or guaranteeing external loans with highly concessional terms to minimise interest rate cost, the average interest rate and grace period on the external debt portfolio was 2.9 percent and 7.3 years, respectively. In addition, the average maturity period for external loans was 15.5 years while the average grant element was 59.6 percent.

As an indication of the success in the lengthening of maturity structure of domestic debt to minimise refinancing risk in line with the 2014 Medium Term Debt Strategy, the average maturity profile of outstanding Government domestic debt stood at 5 years 1 months as at end February 2015.

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1.3 Movement in Exchange Rates

Table 2 shows market indicative end-month foreign exchange rates for the period December 2014 to February 2015. During this period, the Kenya shilling depreciated against the USD, Yen and Sterling Pound by 0.91, 1.87 and 0.16 percent respectively but appreciated against the Euro by 6.95 percent. The shilling stood at Kshs 91.42 to the US Dollar at end of February 2015.

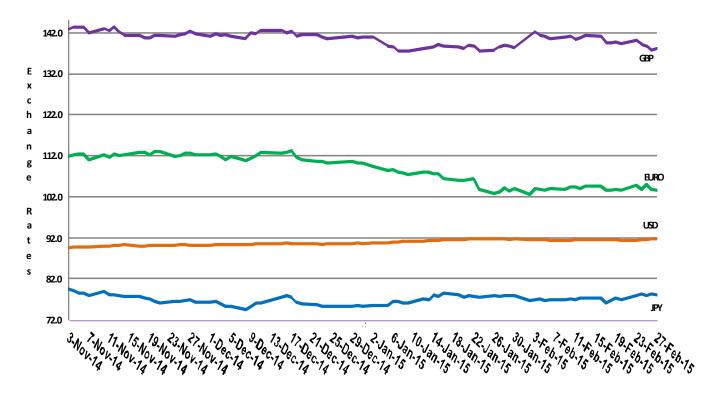
Table 2: Movement in exchange rates

Currency	December 2014	January 2015	February 2015
US Dollar	90.60	91.67	91.42
STG Pound	140.95	138.42	141.18
Euro	110.17	103.90	102.51
JPY(100)	75.30	77.79	76.71

Source: Central Bank of Kenya

Chart 2 shows the trends in daily exchange rates between Kenya Shilling and the four major foreign currencies from November 2014 to February 2015.

Chart 2: Kenya Shilling Exchange Rate



Source: Central Bank of Kenya

2.0 EXTERNAL DEBT

2.1 Size of Public and Publicly Guaranteed External Debt

Overall, public and publicly guaranteed external debt increased by Kshs 30.30 billion as at end February 2015 to Kshs 1,296.75 billion from Kshs 1,266.45 billion (Table 3). The increase is attributed to disbursements during the period.

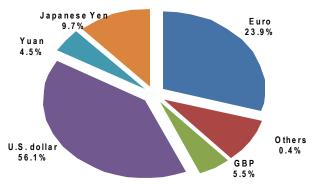
Table 3: External debt stock, in billions

	January 2015		February	2015
	Kshs	USD	Kshs	USD
Bilateral	349.76	3.82	346.51	3.79
Multilateral	601.98	6.57	636.25	6.96
Gu arante ed	41.35	0.45	41.52	0.45
Suppliers Credit	15.56	0.17	15.43	0.17
Commercial Banks	257.80	2.81	257.04	2.81
Total	1,266.45	13.82	1,296.75	14.18

Source: The National Treasury

Chart 3 below indicates the currency composition of external debt, and it shows that the US Dollar forms the largest share of the external debt portfolio at 56.1 percent followed by the Euro at 23.9 percent.

Chart 3. Currency Composition



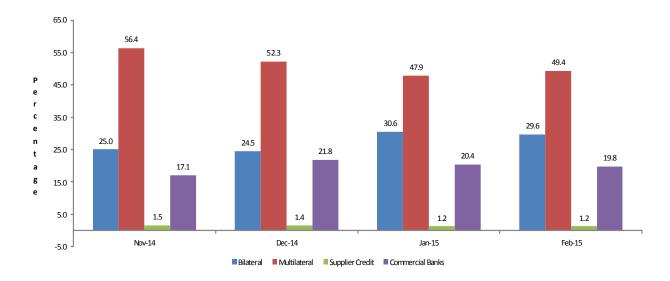
Source: The National Treasury

2.2 Structure of External Debt by Creditor

Official creditors account for 79.00 percent of the total public and publicly guaranteed external debt. Debt owed to multilateral creditors amounts to Ksh 640.37 billion (including Ksh 4.1 billion guaranteed debt owed to IDA) dominates the portfolio at 49.4 percent of the total. Bilateral debt stands at Kshs 383.92 billion (29.6 percent of the total), inclusive of Kshs 37.41 billion guaranteed debt, (Chart 4 and Annex 1).

In the multilateral category, IDA, ADB/ADF and IMF account for the largest proportion of external credit, while China, France and Japan are the leading creditors in the bilateral category. The Commercial debt constitutes 19.8 percent of the total public and publicly guaranteed external debt.

Chart 4: External Debt by Creditor

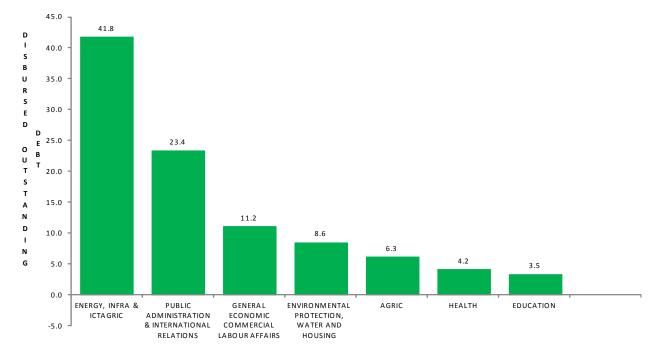


Source: The National Treasury

2.3 External Debt by Sector

Chart 5 below illustrates how the outstanding external debt is shared among the economic and social sectors of the economy.

Chart 5: External Debt Share by Sectors



Source: The National Treasury

2.4 Projected Cumulative External Debt Service

Projected cumulative external debt service for the period to end February 2015 stood at Kshs 88.14 billion. Principal and interest projections for the month of February 2015 was Kshs 1.45 billion and Kshs 0.43 billion, respectively. Multilateral and bilateral creditors constitute 11.5 percent and 14.6 percent of the cumulative projected debt service respectively during the period under review (Table 4).

Table 4: Projected Cummulative External Debt Service as at end of February 2015, in Kshs million

Creditor category	Principal	Interest	Total
Bilateral	8,394.93	4,592.60	12,987.54
Multilateral	8,572.72	2,818.40	11,391.12
Commercial	54,845.47	8,405.39	63,250.86
Guaranteed	453.58	55.82	509.40
Total	72,266.70	15,872.21	88,138.91

Source: The National Treasury

2.5 Actual Cumulative External Debt Service

Actual cumulative debt service as at end February 2015 was Kshs 90.77 billion (Table 5). Actual principal and interest payments for the month of February 2015 was Kshs 1.43 billion and Kshs 0.41 billion respectively.

Table 5: Actual cumulative external debt service as at end of February 2015, in Kshs million

Credit category	Principal	Interest	Total
Bilateral	8,215.82	8,602.85	16,818.67
Multilateral	8,650.61	2,891.42	11,542.03
Commercial	53,417.12	8,486.19	61,903.31
Guaranteed	450.55	55.28	505.83
Totals	70,734.10	20,035.75	90,769.85
Of which			
December Arrears			

Source: The National Treasury

2.6 Budget Deviation

The actual cumulative debt service for February 2015 was above the projected debt service by Kshs 2.63 billion and this is attributed to exchange rate variations between the projected and actual exchange rates.

2.7 Guaranteed External Debt

Under the Public Finance Management Act, 2012, the government may issue guarantees under various conditions so long as it does not exceed the statutory ceiling set by Parliament which currently stands at Kshs 200 billion. In the month of February 2015, the guaranteed external debt stock increased by Kshs 176 million to Kshs 41.53 billion from Ksh 41.35 billion in February 2015 (Table 6).

Table 6: Guaranteed outstanding debt by creditor, in Kshs million

Creditor	December 2014	January 2015	February 2015
Japan	35,549.36	36,836.12	37,042.71
Canada	344.29	348.37	347.42
U.S.A	38.50	38.96	38.85
IDA (KR Concessionaire)	4,076.90	4,125.31	4,114.04
Totals	40,009.05	41,348.76	41,525.03

Source: The National Treasury

The national government has not issued any new guarantees to either County and State Corporations in the period July 1st 2014 to date.

3.0 DOMESTIC DEBT

3.1 Central Government Domestic Debt

Government net domestic debt increased by Kshs 63.02 billion to Kshs 1,088.78 billion in February 2015 from Kshs 1,025.85 billion in January 2015 due to increase in gross domestic debt over the period (Table 7).

Table 7: Government domestic debt, in Kshs billion

	December 2014	January 2015	February 2015
Gross domestic debt	1,307.75	1,334.64	1,353.30
less			
Govt. deposits at CBK	-151.26	-160.77	-115.40
Govt. deposits at commercial banks	-147.62	-142.32	-143.41
Govt. advances to parastatals	-5.70	-5.70	-5.70
Net domestic debt	1,003.17	1,025.85	1,088.78

Source: Central Bank of Kenya

3.2 Government Domestic Borrowing

During the month of February 2015, Government securities worth Kshs 64.00 billion were advertised. Bids worth Kshs 100.21 billion were received of which Treasury Bills was Ksh 49.08 and Treasury Bond was Ksh 51.13 billion. Successful bids amounted to Kshs 68.42 billion against redemptions of Kshs 57.04 billion leaving exchequer with a surplus of Kshs 11.38 billion (Table 8).

Table 8: Government domestic borrowing, in Kshs million

	Trea sury Bills	Treasury Bonds	Total
Advertised	39,000	25,000	64,000
Bids received	49,079	51,132	100,211
Successful bids	33,168	35,251	68,419
Redemptions (cost)	(25,451)	(31,586)	(57,037)
Net domestic borrowing	7,717	3,665	11,382

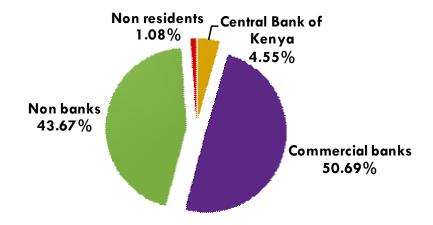
Source: The National Treasury

Table 9: Domestic debt instruments by holder end February 2015, in Kshs billion

Instrument/Holder	Commercial banks	Non banks	Central Bank of Kenya	Non residents	Total
Treasury bonds	475.33	501.68	0.04	3.94	980.99
Treasury bills	208.06	89.27	0.08	10.70	308.11
Others	2.65	0.07	61.48	0.00	64.2
Total	686.04	591.02	61.60	14.64	1,353.30
Percentage Holding	50.69	43.67	4.55	1.08	

At the end of February 2015, banks held the largest proportion of the outstanding Government debt securities amounting to Kshs 686.04 billion or 50.69 percent (Table 9 and Chart 6.) This percentage comprises mostly Treasury Bonds and Bills. The non banks category comprises non bank financial institutions, National Social Security Fund (NSSF), parastatals, insurance companies, building societies, pension funds and individuals. The Non Banks held Kshs 591.02 billion or 43.67 percent while the Government debt worth Kshs 14.64 billion or 1.08 percent was held by non residents who invest through nominee accounts in the local banks. Kshs 61.60 billion held by Central Bank of Kenya comprises the Government overdraft and Repo Treasury Bills used for execution of monetary policy.

Chart 6: Domestic debt by holder as at end February 2015

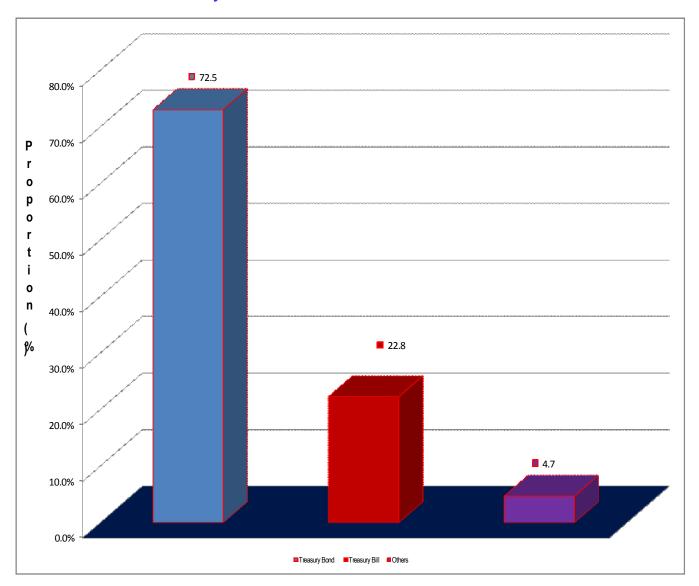


Source: Central Bank of Kenya

3.3 Domestic Debt by Instruments

Chart 7 shows the composition of the domestic debt as at end February 2015. 72.5 percent of Government domestic debt was in Treasury Bonds, 22.8 percent in Treasury Bills while the balance is mainly the Government overdraft at the Central Bank of Kenya. The structure of the holding is consistent with the debt strategy of holding more domestic debt on longer dated instruments to minimise refinancing risk and promote development of domestic markets for Government securities.

Chart 7: Domestic debt by instrument



3.4 Net Domestic Financing

Table 10 shows that as at end February 2015, the net domestic financing was at Kshs 15.99 billion.

Table 10: Net domestic financing, in Kshs billion

	June-2014	February-2015	Change
Treasury Bills	278.92	283.41	4.49
Treasury Bonds	879.33	941.60	62.27
Pre-1997 Govt. Overdraft debt	27.78	27.23	(0.55)
Other	39.74	35.71	(4.03)
of which Overdraft (from CBK)	37.24	34.20	(3.04)
Govt. deposits	125.76	171.95	46.19
Net Domestic Credit	1,100.01	1,116.00	15.99

Source: Central Bank of Kenya

3.5 Cumulative Domestic Interest Payments

As at end February 2015, Government actual cumulative domestic interest payments stood at Kshs 72.38 billion against the cumulative projected interest payments of Kshs 75.03 billion. Actual interest payments on Treasury Bonds and Treasury Bills amounted to Kshs 51.85 billion and Kshs 18.62 billion respectively (Table 11).

Table 11: Domestic interest payments, in Kshs million

Type of Debt	Projected	Actual	Variance
Treasury Bonds	63,193.60	51,852.59	(11,341.01)
Treasury Bills	7,913.94	18,619.35	10,705.41
Overdraft	2,666.67	1,358.24	(1,308.43)
Pre-1997 overdraft debt	1,252.13	552.16	(699.97)
Totals	75,026.34	72,382.34	(2,644.00)

3.6 Average Interest rates for Treasury Bills

Chart 8 shows the monthly trends on average interest rates for both the 91-day and 182-day Treasury Bills since Novemebr 2012. During the month of February 2015, the average interest rates for the 91-day Treasury bills remained at 8.59 percent from the January 2015 and the 182-days Treasury bill increased by 18 basis point to 10.37 per cent from 10.19 percent per annum. 364-days Treasury bill rate stood at an average of 10.96 percent per annum in February 2015.

15.5 ■ 91-davs ■ 182-days 14.0 12.5 n t 11.0 е r 9.5 s t 8.0 R 6.5 5.0

Chart 8: Average interest rates on Treasury Bills

Source: Central Bank of Kenya

3.7 Yields on Treasury Bonds

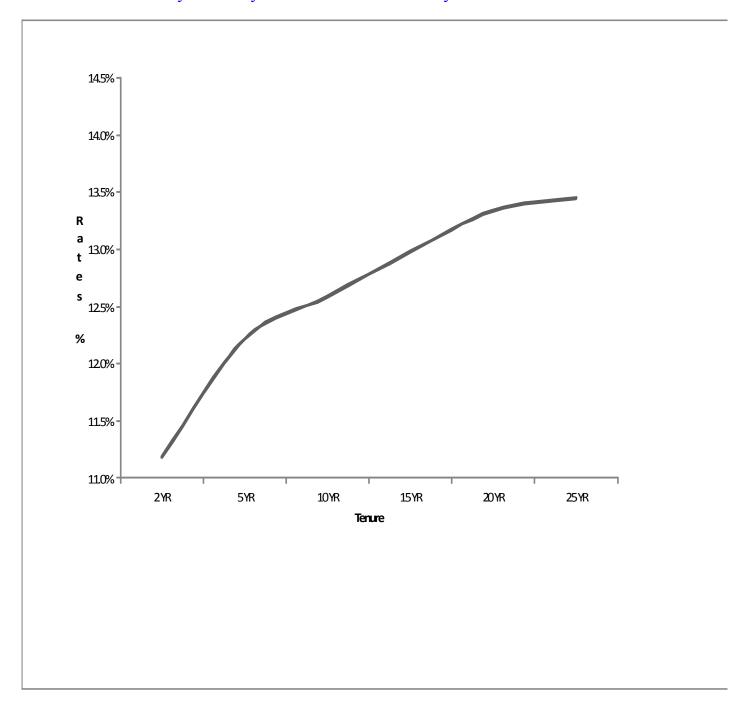
The Government has been implementing a Benchmark Bond programme to increase liquidity around selected Bonds and promote secondary trading. One of the key objectives of the programme is to lower both refinancing risk and cost of borrowing by the Government. Table 12 and Chart 9 shows the yields on selected benchmark Treasury Bonds in the secondary market as at end January 2015.

Table 12: Yields on selected Treasury Bonds

Tenure	Rate (%)
2 YR	11.19
5 YR	12.23
10 YR	12.59
15 YR	12.98
20 YR	13.34
25 YR	13.45

Source: Nairobi Securities Exchange (NSE)

Chart 9: Secondary Market yields on selected Treasury Bonds



ANNEX 1: STOCK OF PUBLIC AND PUBLICLY GUARANTEED EXTERNAL DEBT BY SOURCE (IN KSHS MILLIONS)

CREDITOR	Stock at end January 2015	Stock at end February 2015	Change
CENTRAL GOVERNMENT			
BILATERAL			
AUSTRIA	520.90	513.91	(6.99)
BELGIUM	6,220.62	6,137.18	(83.44)
CANADA	907.57	905.09	(2.48)
DENMARK	1,633.48	1,606.24	(27.24)
FINLAND	74.70	74.12	(0.58)
FRANCE	56,651.16	56,067.05	(584.11)
GERMANY	21,580.29	21,290.81	(289.47)
ITALY	1,036.42	1,022.78	(13.64)
JAP AN	37,619.88	37,957.68	337.80
NETHERLANDS	2,005.03	1,978.13	(26.90)
UK	1,449 22	1,478.12	28.90
USA	4,316.47	4,304.68	(11.79)
PARIS CLUB OTHERS	5,623.42	5,594.37	(29.05)
NON PARIS CLUB	210,120.22	207,576.10	(2,544.12)
o/w CHINA	203,107.93	202,381.52	(726.42)
Sub total	349,759.37	346,506.26	(3,253.11)
MULTILATERAL			
ADB/AFDB	113,380.46	147,389.95	34,009.49
EEC/EIB	19,687.99	19,423.90	(264.09)
IDA	376,023.66	376,978.54	954.87
IFAD	10,550.85	10,502.24	(48.62)
IMF	73,688.17	73,361.19	(326.98)
OTHERS	8,649.79	8,597.33	(52.46)
Sub total	601,980.93	636,253.15	34,272.22
COMMERCIAL BANKS	257,802.95	257,037.60	(765.34)
SUPPLIERS CREDIT	15,555.73	15,426.42	(129.31)
Sub Total	1 ,2 25 ,09 8.97	1,255,223.44	30,124.46
GUARANTEED DEBT			
CANADA	348.37	347.42	(0.95)
JAPAN	36,836.12	37,024.71	188.59
USA	38.96	38.85	(0.11)
IDA (KR Concessionaire)	4,125.31	4,114.04	(11.27)
Sub Total	41,348.77	41,525.03	176.26
GOK+ GUARANTEED TOTAL	1,266,447.74	1,296,748.46	30,300.73

Source: The National Treasury **Memorandum item**

Nominal GDP (in Kshs Billion) 5,719.10

Source: BPS 2015

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